

# Withdrawal/Redaction Sheet

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
<del>001a. memo</del>	<del>Anthony Lake to POTUS re: Talking Points for Telephone Conversations (2 pages)</del>	<del>ca. 07/94</del>	<del>P1/b(1), P5</del> ✓ 4/3/2020
<del>001b. talking points</del>	<del>Phone Conversation with President Endara of Panama (1 page)</del>	<del>ca. 07/94</del>	<del>P1/b(1), P5</del> ✓ 4/3/2020
<del>001c. talking points</del>	<del>Phone Conversation with Prime Minister Eugenia Charles of Dominica (2 pages)</del>	<del>ca. 07/94</del>	<del>P1/b(1), P5</del> ✓ 4/3/2020
<del>001d. talking points</del>	<del>Phone Conversation with Prime Minister Vere Cornwall Bird of Antigua (2 pages)</del>	<del>ca. 07/94</del>	<del>P1/b(1), P5</del> ✓ 4/3/2020
<del>001e. email</del>	<del>Schwartz to Darby and Soderberg re: Talkers, As Discussed (4 pages)</del>	<del>07/05/1994</del>	<del>P1/b(1), P5</del> ✓ 4/3/2020

**COLLECTION:**

Clinton Presidential Records  
 NSC Records Management  
 ([Haiti and Lake])  
 OA/Box Number: 203

**FOLDER TITLE:**

9405378

2006-0187-F

rs183

**RESTRICTION CODES**

**Presidential Records Act - [44 U.S.C. 2204(a)]**

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

**Freedom of Information Act - [5 U.S.C. 552(b)]**

- b(1) National security classified information [(b)(1) of the FOIA]
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- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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## THE WHITE HOUSE

WASHINGTON

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM: ANTHONY LAKE *AL*

SUBJECT: Talking Points for Telephone Conversations

Purpose

To provide talking points for telephone conversations with President Endara of Panama, Prime Minister Charles of Dominica, and Prime Minister Bird of Antigua

Background

I have attached suggested talking points for phone conversations with President Endara of Panama, Prime Minister Charles of Dominica and Prime Minister Bird of Antigua.

President Endara of Panama has been exceptionally cooperative and you should express deep appreciation for his willingness to be helpful. While he has agreed to facilities for 10,000 Haitians, the Panamanians would like all 10,000 to be in one camp. Our military much prefers a succession of four 2500 camps, which we could probably build in any order of preference that Endara chooses. The talking points address this issue and request that Endara accept our concept.

President Charles has expressed her willingness in principle to construct a camp in Dominica which she estimates could hold 2000.

Prime Minister Bird also agreed in principle to a camp of 2000.

Both Charles and Bird expressed their desire to obtain "sweeteners." Charles would like financial assistance and airport improvements and Bird would like reopening of our Embassy, a drug patrol boat and Ex-Im Bank debt forgiveness.

You should avoid specific commitments in this conversation and simply say that we recognize the significance of the actions taken by these governments and will do what we can to be responsive.

PHOTOCOPY  
WJC HANDWRITING

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RECOMMENDATION

That you use the attached talking points in your conversations.

Attachments

- Tab A Talking Points to President Endara
- Tab B Talking Points to Prime Minister Charles
- Tab C Talking Points for Prime Minister of Antigua

## TALKING POINTS

### PHONE CONVERSATION WITH PRESIDENT ENDARA OF PANAMA

- I wanted to call you again to express my deep appreciation for your quick response to our request for assistance on the Haitian issue.
- Your agreement to permit the establishment of interim facilities to hold 10,000 Haitians in need of protection came at just the right time; your contribution will be essential to help us manage the refugee crisis and provide us the time to promote a prompt return to democratic government.
- Moreover, your offer to provide safe haven has, within 24 hours, prompted two other governments -- Dominica and Antigua -- to offer to help.
- We expect both governments to agree to safe havens for Haitians in their countries.
- My military advisors assure me that the plan they envision in Panama -- to build in succession four 2500-person interim facilities at various sites -- will meet all of your government's concerns.
- In particular, I am assured that the camps in question would be segregated from the population of Panama and be very secure.
- I would hope that you could see your way clear to accept this concept, with any necessary modifications regarding sequencing of construction that might better suit your needs.
- With your permission, I'd like to ask one of my advisors on Haiti to return to Panama to work closely with our Embassy and military in working out arrangements that meet our common objectives and concerns.
- Finally, I understand that the UNHCR has now made a formal request to your government on this issue, and we look forward to working with both your government and the UNHCR in ensuring a workable arrangement.

[IF PRESIDENT ENDARA REQUESTS ONE CAMP OF 10,000:]

- Our technical experts tell me that the infrastructure and space requirements would not permit the quick establishment of a suitable 10,000 person facility in one location.
- Moreover, we believe that security arrangements can be more easily be made with the concept we have developed.

## TALKING POINTS

### PHONE CONVERSATION WITH PRIME MINISTER EUGENIA CHARLES OF DOMINICA

- I wanted to call you to express my deep appreciation for your willingness to agree in principle to establishing a safe haven site in Dominica for Haitians in need of protection.
- As you know, we are trying to deal humanely with the problem of boat departures, but the prospect of resettlement in the United States appears to have spurred a large scale boat exodus.
- We are deeply concerned about thousands of Haitians risking their lives in unseaworthy vessels; moreover, large-scale departures have severely strained our holding capacity outside of Haiti and large-scale resettlement in the United States will place undue burdens on our already generous system of admission for refugees.
- We believe that the safe haven concept will succeed in protecting those who have bonafide fears of persecution while discouraging those who are leaving Haiti simply to seek resettlement in the United States.
- Let me assure you that your government would bear no financial cost for construction or operation of this facility. We would seek support from the international community for this facility, and I assure you that your government would not be adversely affected in any way.
- I also assure you that this would be a facility of limited duration.
- Your contribution will help us manage the refugee crisis and provide us the time to promote a prompt return to democratic government.
- We hope you will quickly begin discussions with UNHCR on this facility and we will be eager to be helpful in those discussions.
- As you may know, there are now five governments in the region which have agreed to assist in various ways on the refugee issue, including your government, Panama, the Turks and Caicos, Jamaica and Antigua.
- We believe the migration issue, as well as the Haiti crisis in general, is an issue best addressed through this kind of regional approach.
- We also understand that the fundamental problem of boat departure can only be addressed with the return of democracy to Haiti and we are working as hard as we can to ensure a rapid political transition and transformation in that country.

[IF ASKED ABOUT SWEETENERS:]

- We recognize the significance of the action you are taking about and we will try to be as helpful as possible on these issues of concern to you.

TALKING POINTS  
PHONE CONVERSATION WITH PRIME MINISTER VERE CORNWALL BIRD  
OF ANTIGUA

- I wanted to call you to express my deep appreciation for your willingness to agree in principle to establishing a safe haven site in Antigua for Haitians in need of protection.
- As you know, we are trying to deal humanely with the problem of boat departures, but the prospect of resettlement in the United States appears to have spurred a large scale boat exodus.
- We are deeply concerned about thousands of Haitians risking their lives in unseaworthy vessels; moreover, large-scale departures have severely strained our holding capacity outside of Haiti and large-scale resettlement in the United States will place undue burdens on our already generous system of admission for refugees.
- We believe that the safe haven concept will succeed in protecting those who have bonafide fears of persecution while discouraging those who are leaving Haiti simply to seek resettlement in the United States.
- Let me assure you again that your government would bear no financial cost for construction or operation of this facility. We would seek support from the international community for this facility, and I assure you that your government would not be adversely affected in any way.
- I also assure you that this would be a facility of limited duration.
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[IF ASKED ABOUT SWEETENERS:]

- We recognize the significance of the action you are taking about and we will try to be as helpful as possible on these issues of concern to you.

NATIONAL SECURITY COUNCIL

05-Jul-1994 11:53 EDT

MEMORANDUM FOR:

DARBY  
SODERBERG

( DARBY@A1@OEOB )  
( SODERBERG@A1@OEOB )

FROM: schwarte  
(schwarte@NSCSTF@OEOB@MSGATE@VAXB)

SUBJECT: talkers: as discussed

Bird

Message Creation Date was at 5-JUL-1994 11:33:00

TALKING POINTS

PHONE CONVERSATION WITH  
PRESIDENT ENDARA OF PANAMA

I wanted to call you again to express my deep appreciation for your quick response to our request for assistance on the Haitian issue.

Your agreement to permit the establishment of interim facilities to hold 10,000 Haitians in need of protection came at just the right time; your contribution will be essential to help us manage the refugee crisis and provide us the time to promote a prompt return to democratic government.

Moreover, your offer to provide safe haven has, within 24 hours, prompted two other governments -- Dominica and Antigua -- to offer to help.

We expect both governments to agree to safe havens for Haitians in their countries.

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In particular, I am assured that the camps in question would be segregated from the population of Panama and be very secure.

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[IF PRESIDENT ENDARA REQUESTS ONE CAMP OF 10,000:]

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#### TALKING POINTS

PHONE CONVERSATION WITH PRIME MINISTER EUGENIA CHARLES  
OF DOMINICA

I wanted to call you to express my deep appreciation for your willingness to agree in principle to establishing a safe haven site in Dominica for Haitians in need of protection.

As you know, we are trying to deal humanely with the problem of boat departures, but the prospect of resettlement in the United States appears to have spurred a large scale boat exodus.

We are deeply concerned about thousands of Haitians risking their lives in unseaworthy vessels; moreover, large-scale departures have severely strained our holding capacity outside of Haiti and large-scale resettlement in the United States will place undue burdens on our already generous system of admission for refugees.

We believe that the safe haven concept will succeed in protecting those who have bonafide fears of persecution while discouraging those who are leaving Haiti simply to seek resettlement in the United States.

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I also assure you that this would be a facility of limited duration.

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We believe the migration issue, as well as the Haiti crisis in general, is an issue best addressed through this kind of regional approach.

We also understand that the fundamental problem of boat departure can only be addressed with the return of democracy to Haiti and we are working as hard as we can to ensure a rapid political transition and transformation in that country.

#### TALKING POINTS

PHONE CONVERSATION WITH PRIME MINISTER VERE CORNWALL BIRD  
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I wanted to call you to express my deep appreciation for your willingness to agree in principle to establishing a safe haven site in Antigua for Haitians in need of protection.

As you know, we are trying to deal humanely with the problem of boat departures, but the prospect of resettlement in the United States appears to have spurred a large scale boat exodus.

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# Withdrawal/Redaction Sheet

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
<del>001a</del> . memo	<del>Sandy Berger to POTUS re: Porter Goss Proposal (1 page)</del>	<del>08/25/1994</del>	<del>P1/b(1)</del> v2 12/16/2019
<del>001b</del> . memo	<del>Lawrence Rossin to Berger re: President's Query (1 page)</del>	<del>08/24/1994</del>	<del>P1/b(1)</del> v2 12/16/2019

**COLLECTION:**

Clinton Presidential Records  
 NSC Records Management  
 ([Haiti and Lake])  
 OA/Box Number: 208

**FOLDER TITLE:**

9406327

2006-0187-F  
rs194

**RESTRICTION CODES**

**Presidential Records Act - [44 U.S.C. 2204(a)]**

- P1 National Security Classified Information [(a)(1) of the PRA]
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THE PRESIDENT HAS SEEN 8/26  
6327 Add On

THE WHITE HOUSE  
WASHINGTON

August 25, 1994

94 AUG 25 PII: 1  
~~TOP SECRET~~

INFORMATION

MEMORANDUM FOR THE PRESIDENT

FROM: SAMUEL R. BERGER *SRB*

SUBJECT: Porter Goss' Proposal to Seize Haitian Island of La Gonave

Representative Dave McCurdy recently wrote to suggest that you explore various ways of ending the Haitian crisis short of invasion, including *inter alia* Representative Porter Goss' long-standing proposal that we seize La Gonave (Tab A). This 35-by-10 mile island, with some 88,000 inhabitants, is located off Port-au-Prince (map at Tab B).

Given that it has a very small Haitian military garrison, Representative Goss proposed that we seize this island and establish President Aristide there in a sort of "Free Haiti" from whence he could begin governing Haiti again in his own country, thereby giving renewed hope and a place other than Florida to which they could sail to reach safety. Many Republicans in the Congress, concerned at the potential for an overwhelming exodus after you ended direct return of Haitian boat migrants in May, picked up on Goss' idea and added the notion of establishing a safe haven facility on La Gonave.

We considered La Gonave and the other major Haitian island, Tortuga, in developing options for dealing with the migrants. We discarded them in view of the compelling downsides:

-- While the force needed to seize either island would be limited, force nonetheless would be required. Setting up Aristide and a safe haven there could lead domestic and international opinion to conclude that the crisis was over when in fact we would be no nearer our objectives of ending military rule and restoring democracy in all of Haiti. It could also mislead the Haitian military about our resolve, increasing their intransigence.

-- Setting up a safe haven on either island would be more costly than Guantanamo or a third country due to the complete lack of infrastructure and, given the close proximity to the Haitian mainland, risk creating a magnet effect.

-- Aristide rejects this idea.

These arguments have been conveyed to Goss and his colleagues. They remain valid.

Attachments

- Tab A Porter Goss' letter of March 3, 1994
- Tab B Map
- Tab C Previous memo with your query

UP

~~CONFIDENTIAL~~

Declassify on: OADR

PHOTOCOPIED BY BRAR YANOWITZ COPIING

cc: Vice President  
Chief of Staff

DECLASSIFIED  
E.O. 13526  
White House Guidelines, May 16, 2017  
By VL NARA, Date 12/16/2017  
7014-1170-001-101

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

6327 ADD ON

NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20506

August 24, 1994

ACTION

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: RICHARD A. CLARKE 

FROM: LAWRENCE G. ROSSIN 

SUBJECT: President's Query About Seizing Haitian Island of La Gonave

In signing a letter to Representative McCurdy, the President asked which Haitian island it was that Representative Porter Goss proposed that we seize. (McCurdy had asked the President to consider Goss' idea.) The Memorandum to the President at Tab I reminds him that we considered La Gonave in reviewing options for dealing with Haitian migrants and summarizes the arguments which led us to discard that idea.

Concurrence by: Eric Schwartz 

RECOMMENDATION

That you sign the Memorandum to the President at Tab I.

Attachments

- Tab I Memorandum to the President
- Tab A Goss letter of March 3, 1994
- Tab B Map
- Tab C Previous memo with President's query

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Declassify on: OADR

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DECLASSIFIED

E.O. 13526

White House Guidelines, May 16, 2017

By VZ NARA, Date 12/16/2019

2014-1120-m(1.16)