

# MIR MARKER

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Original OA/ID Number: 3548
Document ID: Peacekeeping [Funding, 1993-1994]: [Memo for Richard Clarke from Susan Rice re: Peacekeeping Core Group Meeting]

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49	4	2	2	V

# Withdrawal/Redaction Sheet

## Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
<del>001. memo</del>	<del>For Richard Clarke from Susan Rice and Nick Rasmussen. Subject: Roadmap for Peacekeeping Core Group Meeting. (2 pages)</del>	<del>08/30/1993</del>	<del>P1/b(1)</del> ✓

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Transnational Threats (Richard Clarke)  
OA/Box Number: 3548

### FOLDER TITLE:

Peacekeeping [Funding, 1993-1994]: [Memo for Richard Clarke from Susan Rice re: Peacekeeping Core Group Meeting]

2013-0674-M  
vz2260

### RESTRICTION CODES

#### Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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August 30, 1993

MEMORANDUM FOR RICHARD CLARKE

FROM: SUSAN RICE/NICK RASMUSSEN

SUBJECT: Roadmap for Peacekeeping Core Group Meeting

The main purpose of the meeting is to establish firmly the Core Group's role as the primary working level body for peacekeeping issues. We want the Deputies to look to the Core Group process for guidance, rather than to the ad hoc interagency groups that spring up whenever a regional-specific PKO is on the agenda. To that end, we have made general PKO issues, rather than ones related to a specific regional operation, the centerpiece of this agenda. You might note at the outset that by Wednesday we would like to have approval and/or changes to the Consolidated Task Force Recommendations discussed at last Friday's Deputies meeting.

Outstanding Requests from UN for U.S. Goods and Services. You should ask OSD/JCS to report on the status of outstanding requests. We are told that some date back several months. OSD has the lead on most of this. You should light a fire under them to move more quickly to answer the mail. This meeting also provides a good opportunity to prioritize those requests and to resolve any interagency disputes.

Response to UN Standby Forces Initiative. In late June, a team from the UN came to brief the interagency on the UN standby forces initiative. The UN wants countries to specify what forces, equipment and other resources they are willing to commit to UN operations, with whatever caveats each nation may wish to put forward. We obviously do not want to get specific, but some token of U.S. support is important to provide credibility to what should be a useful effort to improve the UN's force planning capability.

We have agreed to offer to help design the data base of forces and the PRD states that we'll provide the UN with information on potential U.S. contributions but make no commitment. Now that the PRD process is almost complete, we need to think about how we are actually going to help the UN develop the database. You should ask the others, particularly JCS and USUN, to begin assembling concrete ideas on how to help the UN

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E.O. 13526, Sec. 3.5 (b)  
White House Guidelines, September 11, 2006  
By VL NARA, Date 9/10/2019  
2013-0674-M (1.01)

get such a system up and running. We are particularly interested in how many people JCS thinks might be necessary and how long it will take. You should also seek agreement to the idea of sending a letter of support to the UN offering our help in setting up the database. If the group thinks a letter is appropriate, you should task State to draft.

Decision-Making Process. You might start this part of the meeting by asking where IO stands with its paper on improving interagency coordination prior to UNSCR votes on peacekeeping operations. Beyond this, you should solicit ideas on how to get the PCG ahead of the decisionmaking curve and how to resolve intra-agency disputes more quickly. You might also raise Wisner's ideas about new structures, recognizing that they are long term answers and that we still face the near term challenge of making existing structures work better.

Status of Proposed New Operations. This meeting provides a good opportunity to review, without the benefit of input from passionate regional advocates, the status of proposed new peacekeeping operations. You will want to place particular focus on Rwanda and Liberia. Core group participants will have attended or been briefed on the AF-chaired Rwanda meeting last week in which Ambassador Flaten issued a strong plea for US support of a UN resolution and PKO. We know that others (IO and PM at State) share our skepticism about the size of the force that is being contemplated (500 men) and the nature of their mission. You should try to determine where JCS, OSD and USUN line up on the issue. You should try to gain agreement to pass on this Rwanda operation, given our serious funding problems and the fact that several other African states require UN assistance more urgently.

Update on Contact Group Progress. You should ask USUN to provide an update.

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Original OA/ID Number: 2164				
Document ID: 9420214				
Row: 43	Section: 5	Shelf: 5	Position: 2	Stack: v

# Withdrawal/Redaction Sheet

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. memo	For Samuel Berger from Chairman, Peacekeeping Core Group. Subject: Response to Deputies Committee Tasking. Record ID: 9420214. [CIA Act] [partial] (3 pages)	02/17/1994	<del>P1/b(1)</del> , P3/b(3) VZ

### COLLECTION:

Clinton Presidential Records  
NSC Records Management  
[Peacekeeping Core Group, Rwanda]  
OA/Box Number: 2164

### FOLDER TITLE:

9420214

2013-0674-M

vz2261

### RESTRICTION CODES

#### Presidential Records Act - [44 U.S.C. 2204(a)]

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CHRON FILE

TO: BERGER

FROM: CLARKE

DOC DATE: 17 FEB 94  
SOURCE REF:

KEYWORDS: PEACEKEEPING  
DC

UN

PERSONS:

SUBJECT: FOLLOW UP TO 14 FEB DC MTG ON PEACEKEEPING FUNDING - CORE GROUP  
RECOMS FOR POSSIBLE TERMINATION OF PEACEKEEPING MISSIONS

ACTION: NOTED BY BERGER

DUE DATE: 21 FEB 94 STATUS: C

STAFF OFFICER: CLARKE

LOGREF:

FILES: IFM

NSCP:

CODES:

DOCUMENT DISTRIBUTION

FOR ACTION

FOR CONCURRENCE

FOR INFO

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White House Guidelines, September 11, 2006  
By VZ NARA, Date 9/10/2019  
2013-0674-m

COMMENTS: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

DISPATCHED BY \_\_\_\_\_ DATE \_\_\_\_\_ BY HAND W/ATTCH

OPENED BY: NSKDB CLOSED BY: NSJEB DOC 1 OF 1

ACTION DATA SUMMARY REPORT

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 BERGER  
001

Z 94021716 FOR INFORMATION  
X 94030810 NOTED BY BERGER

# Withdrawal/Redaction Marker

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001. memo	For Samuel Berger from Chairman, Peacekeeping Core Group. Subject: Response to Deputies Committee Tasking. Record ID: 9420214. [CIA Act] [partial] (3 pages)	02/17/1994	P3/b(3)

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NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20506

February 17, 1994

Deputy Natl Sec Advisor  
has seen

NOTED

INFORMATION

MEMORANDUM FOR SAMUEL R. BERGER

FROM: CHAIRMAN, PEACEKEEPING CORE GROUP <sup>SR</sup>

SUBJECT: Response to Deputies Committee Tasking  
to Review Possibility of Terminating  
Peacekeeping Missions ~~(S)~~

The Deputies Committee tasked the PCG to review the 17 on going UN peacekeeping operations and determine whether some could be terminated or reduced. This is a Chairman's report and reflects the review conducted by the PCG on 16 February. ~~(S)~~

CONCLUSIONS

1. Two Major Ops: Over one third of the cost is generated by two of the 17 operations (Yugoslavia and Somalia). Neither of those two operations is ripe for termination, although the Council has specified an end date (next year) for Somalia and suggested that operations would stop sooner if the Somalis did not cooperate. Several UNPROFOR troop contributing nations have suggested that they would withdraw soon if progress were not made toward a political settlement. ~~(S)~~

2. Arab-Israeli: Three operations involve the security of Israel's northern border: UNTSO, UNDOF, and UNIFIL. The most costly of these is the operation in south Lebanon. It was reduced in size several years ago and is now at about 5200 troops in two major battalions. The effectiveness of the national components varies widely. Some are good at stopping infiltration into Israel and attempts to attack from Lebanon. Following a Syrian-Israeli agreement, the way should be clear for a) the creation of a new (probably non-UN) peacekeeping presence on Israel's northern borders, and b) the replacement of UNIFIL with the Lebanese Armed Forces. Publicly discussing alterations to these units out of the context of such a settlement is believed by State and NSC Middle East experts to be a dangerous proposal that could negatively influence the peace process. ~~(S)~~

3. Western Sahara/Morocco: This operation has failed to achieve its objectives of providing security for a referendum, because the parties have been unable to agree on the terms of the referendum. US analysts blame the Algerian-backed POLISARIO for the lack of progress. If talks on the referendum are not soon productive, the UN would face a choice of terminating the operation without the referendum or going ahead with it. ~~(S)~~

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despite the POLISARIO's lack of cooperation. There seems to be a consensus in the USG that we should force a decision by May and then close the operation later this year, one way or the other.

~~(S)~~

4. Liberia: Most of the Liberian operation is non-UN (it is the regional grouping called ECOMOG), but there is a UN military observer group largely to insure ECOMOG's appropriate behavior. We have told the parties recently that they must implement their peace agreement or we will terminate support to the UN and ECOMOG operations. That message may have influenced the agreement among the parties this week. If that agreement breaks down, however, we should move to terminate the UN operation. ~~(S)~~

5. Mozambique: This operation is large, costly, and thus far successful. It will terminate following elections in October. We have made every effort to prevent slippage in the election date and will continue to do so. The UNSYG has attempted to expand the operation by adding 1000 UN police. We have been urging that the cost of the police be within the existing budget, especially since our embassy there reports that there may be more UN military than are needed. ~~(S)~~

6. Rwanda: Two of the seventeen operations are in Rwanda, one on the Ugandan border and the other inside Rwanda. The two are being merged. Although the operation has an end date of next year, it has mandate renewal reviews periodically before then. The parties have been slow to implement their peace agreement. There is a USG consensus that we should threaten to terminate the operation, if they do not make better progress in implementation.

~~(S)~~

7. New Operations in Angola and Georgia: At previous PCGs in recent weeks, there has been consensus that we should not support the actual deployment of expanded peacekeeping operations in either Angola or Georgia until a) there has been an agreement among the parties, and b) there has been a period of observation of their adherence to those agreements. Any new operation would be subject to the newly expanded Congressional consultation procedures. ~~(S)~~

8. Self-Financiers: Cyprus and Kuwait: Because of Russian and American insistence on cost reductions, the operations in Cyprus and Kuwait have both now become mixed assessed and voluntary, with more than half self-financing (i.e. non-assessed). We will look for opportunities to expand on these precedents. ~~(S)~~

9. Bottom Line: Morocco and Mozambique should terminate this year. Rwanda and Liberia should be put on watch status: notified that if they do not make progress toward implementing an agreement, the operations should be terminated this year, ahead of schedule. At every mandate renewal, consideration should be given to requiring the UNSYG to report back on specific cost reductions. ~~(S)~~

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