

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. cable	re reply to report (20 pages)	02/17/2000	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1999-Dec 2000 ([sweatshop ...])
OA/Box Number: 530000

FOLDER TITLE:

[01/05/2000 - 02/17/2000]

2018-1072-F

kc2363

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Cable

PREC: IMMEDIATE
CLASS: UNCLASSIFIED
LINE1: OAAUZYUW RUEHCAA1425 0050005-UUUU--RHEHAAX.
LINE2: ZNR UUUUU ZZH
LINE3: O 050004Z JAN 00
LINE4: FM SECSTATE WASHDC
OSRI: RUEHC
DTG:
ORIG: SECSTATE WASHDC
TO: ALL DIPLOMATIC AND CONSULAR POSTS IMMEDIATE
INFO: ////
SUBJ: REQUEST FOR INFORMATION ON LOCAL ACTIVITIES TO
COMBAT TRAFFICKING IN PERSONS
TEXT: UNCLAS STATE 001425

E.O. 12958: N/A
TAGS: ELAB, KSEP, PHUM
SUBJECT: REQUEST FOR INFORMATION ON LOCAL ACTIVITIES TO
COMBAT TRAFFICKING IN PERSONS

REF: A. STATE 155105
B. STATE 189944

1. ACTION CABLE. ACTION REQUEST IN PARAGRAPH 3-5.
2. CONGRESS IS CURRENTLY CONSIDERING LEGISLATION TO FIGHT TRAFFICKING IN PERSONS THAT WOULD REQUIRE: 1) THE DEPARTMENT TO PREPARE A NEW, ANNUAL FREE-STANDING REPORT TO CONGRESS INCLUDING A LIST OF COUNTRIES THAT FAIL TO MEET MINIMUM STANDARDS; 2) THE PRESIDENT TO IMPOSE SANCTIONS ON COUNTRIES THAT DO NOT MEET MINIMUM STANDARDS IN FIGHTING TRAFFICKING (WITH THE POSSIBILITY OF A WAIVER UNDER CERTAIN CIRCUMSTANCES ALTHOUGH POTENTIALLY INCLUDING COUNTRIES WHERE EFFORTS TO COMBAT TRAFFICKING HAVE BEGUN); 3) THE DEPARTMENT TO ESTABLISH A NEW TRAFFICKING OFFICE. THE FOLLOWING REQUEST IS CRITICAL TO DEPARTMENT'S DISCUSSION WITH CONGRESS, AS WE EXPRESS CONCERN ABOUT THE PENDING LEGISLATION AND ENCOURAGE SUPPORT FOR ALTERNATIVE ADMINISTRATION-PROPOSED LEGISLATION AS THE MOST EFFECTIVE WAY TO PREVENT TRAFFICKING, PROSECUTE PERPETRATORS, AND PROTECT VICTIMS. THE INFORMATION IS NEEDED TO PROVIDE A MORE COMPLETE PICTURE TO CONGRESS OF CURRENT COUNTRY CONDITIONS, POST ACTION, AND COLLABORATION WITH OTHER GOVERNMENTS, INSTITUTIONS, AND LOCAL NGOS TO COMBAT TRAFFICKING IN PERSONS AND TO AID VICTIMS.

-- TRAFFICKING IS DEFINED AS ALL ACTS INVOLVED IN THE RECRUITMENT, ABDUCTION, TRANSPORT, HARBORING, TRANSFER, SALE, OR RECEIPT OF PERSONS THAT OCCUR WITHIN NATIONAL OR ACROSS INTERNATIONAL BORDERS; INVOLVING THE USE OF FORCE, COERCION, FRAUD, OR DECEPTION; AND RESULTING IN PERSONS

BEING SUBJECTED TO SLAVERY OR SLAVERY LIKE CONDITIONS, OR SUBJECTED TO FORCED LABOR OR SERVICES, SUCH AS FORCED PROSTITUTION OR SEXUAL SERVICES, DOMESTIC SERVITUDE, FORCED OR BONDED SWEATSHOP LABOR, OR OTHER DEBT BONDAGE.

3. ACTION REQUEST: DEPARTMENT REQUESTS RESPONSES TO THE FOLLOWING QUESTIONS BY JANUARY 17. EAP AND SA POSTS SEE PARAGRAPH 4. SEP POSTS ARE NOT REQUIRED TO RESPOND TO THIS CABLE, BUT ARE ENCOURAGED TO DO SO IF RESOURCES PERMIT AND IF THEY ARE AWARE OF TRAFFICKING ISSUES IN THE HOST COUNTRY. ADDITIONAL INFORMATION AND INPUT FROM POSTS IS WELCOME, AS IS FURTHER REPORTING ON THIS PROBLEM IN GENERAL.

--WHAT ACTION HAS HOST COUNTRY TAKEN TO COMBAT TRAFFICKING? WHAT LAWS ARE ON THE BOOKS? ARE THEY ENFORCED? IS THERE ANY INTER-AGENCY COOPERATION SUCH AS A TASK FORCE? DOES HOST COUNTRY PROVIDE ANY PROTECTIONS FOR VICTIMS? DOES HOST COUNTRY PROVIDE ECONOMIC AID TO POTENTIAL VICTIMS AND/OR EDUCATIONAL CAMPAIGNS? HAS HOST COUNTRY MADE ANY SPECIAL EFFORTS?

-- WHAT ACTION HAS THE USG TAKEN TO COMBAT TRAFFICKING IN THE HOST COUNTRY? HAS THE U.S. PROVIDED FINANCIAL SUPPORT TO ANY ANTI-TRAFFICKING PROGRAMS? IN WHAT OTHER WAYS HAS POST PROMOTED HOST GOVERNMENT ACTIONS TO COMBAT TRAFFICKING? HAS THE U.S. PROVIDED ANY ADVICE ON ANTI-TRAFFICKING LEGISLATION OR REGULATIONS? HAS THE U.S. HELPED WITH ANY EDUCATIONAL CAMPAIGNS? PLEASE REFERENCE RECENT CABLES ON THIS SUBJECT.

--ARE THERE NONGOVERNMENTAL ORGANIZATIONS (NGOS) WORKING ON TRAFFICKING ISSUES IN YOUR HOST COUNTRY? WHAT DOES THAT WORK CONSIST OF AND IN WHAT WAYS DOES THE USG SUPPORT OR WORK WITH THESE? PLEASE PROVIDE NAMES, AND A DESCRIPTION OF NGO ACTIVITIES, AND IF POSSIBLE, CONTACT INFORMATION. PLEASE INCLUDE BOTH LOCAL NGOS AND ANY INTERNATIONAL ACTORS THAT ARE INVOLVED IN PROGRAMS SIMILAR TO THOSE DESCRIBED ABOVE.

--IN VIEW OF CONGRESSIONAL INTEREST IN THE ISSUE, DEPARTMENT URGES POSTS TO PROVIDE VISITING CODELS WITH INFORMATION ABOUT USG, NGO AND HOST COUNTRY PROGRAMS THAT ADDRESS THE TRAFFICKING PROBLEM, AS WELL AS AN OPPORTUNITY TO MEET WITH NGOS WORKING TO HELP VICTIMS.

--NOTE THAT NOT ALL TRAFFICKING IS OF WOMEN AND CHILDREN FOR THE SEX INDUSTRY. DEPARTMENT WOULD APPRECIATE IT IF POSTS COULD INCLUDE, IF APPLICABLE, INFORMATION ON TRAFFICKING IN MALES AND NON-SEXUAL TRAFFICKING AS WELL.

4. --IF YOU ARE SUPPLEMENTING CABLES SUBMITTED WITHIN THE LAST YEAR, PLEASE REFERENCE THEM. IF POST HAS INFORMATION WHICH ANSWERS ONLY SOME OF THE ABOVE QUESTIONS, A PARTIAL RESPONSE WOULD BE APPRECIATED.

--FOR EAP: WHILE WE RECOGNIZE THAT MANY POSTS--INCLUDING

EAP--HAVE REPORTED ON THIS ISSUE, THE DEPARTMENT STRESSES THE CONTINUED HIGH LEVEL BI-PARTISAN INTEREST IN CONGRESS IN THIS INFORMATION. WE ASK THAT POSTS REFERENCE PRIOR REPORTING AND PROVIDE SUPPLEMENTAL MATERIAL WHERE APPROPRIATE. DRL WILL REFORMAT PRIOR AND SUPPLEMENTAL REPORTING FOR PRESENTATION TO CONGRESS.

5. POSTS SHOULD BE AWARE THAT THE PENDING LEGISLATION, IF PASSED, WILL RESULT IN MANDATES FOR EXTENSIVE ANNUAL REPORTING FROM POSTS FOR A FREE-STANDING REPORT ON TRAFFICKING. YOUR COOPERATION NOW IN PROVIDING INFORMATION WILL HELP OUR EFFORTS TO REMOVE THAT FEATURE OF THE LEGISLATION. WE REGRET THE SHORT TIME LINE AND THE EXTENT OF THE INFORMATION REQUESTED. PLEASE RESPOND USING THE TAG PHUM. DEPARTMENT WILL MEET WITH KEY SENATORS AND STAFFERS AS SOON AS FEASIBLE, AND ANTICIPATES THAT DEPARTMENT OFFICIALS WILL HAVE TO TESTIFY BEFORE THE SENATE FOREIGN RELATIONS COMMITTEE SHORTLY AFTER CONGRESS RECONVENES.

PICKERING

TOR: 01/04/00 20:38:52

DIST: SIT: BABBITT NSC FELDMAN GUARNIERI MCLEAN NAPLAN PATTEN SCHWARTZ
STROMSETH VACCARO

Cable

PREC: IMMEDIATE
CLASS: UNCLASSIFIED
LINE1: OAAUZYUW RUEHCAA6431 0120014-UUUU--RHEHAAX.
LINE2: ZNR UUUUU ZZH
LINE3: O 120013Z JAN 00
LINE4: FM SECSTATE WASHDC
OSRI: RUEHC
DTG:
ORIG: SECSTATE WASHDC
TO: RUEHGV/USMISSION GENEVA IMMEDIATE 0000
INFO: RUEHUNV/USMISSION UNVIE VIENNA IMMEDIATE
RUCNDT/USMISSION USUN NEW YORK IMMEDIATE 0000
SUBJ: ECE REGIONAL PREPARATORY MEETING FOR BEIJING&5:
COMMENTS ON THE DRAFT AGREED CONCLUSIONS
TEXT: UNCLAS STATE 006431

E.O. 12958: N/A
TAGS: KWMN, UN, ECE, PHUM
SUBJECT: ECE REGIONAL PREPARATORY MEETING FOR BEIJING&5:
COMMENTS ON THE DRAFT AGREED CONCLUSIONS

REF: A. FAXES FROM GENEVA TO IO/ESA
B. 12/29/99 AND 12/31/99

BELOW ARE USG PROPOSED CHANGES TO THE DRAFT AGREED
CONCLUSIONS FOR THE ECE BEIJING 5 PREPARATORY COMMITTEE
MEETING. GENEVA IS REQUESTED TO FORWARD THE CHANGES TO MR.
PATRICE ROBINEAU, SENIOR ADVISOR TO THE EXECUTIVE SECRETARY,
ECONOMIC COMMISSION FOR EUROPE. DEPARTMENT WILL ALSO FAX A
MARKED-UP COPY OF THE AGREED CONCLUSIONS MISSION TO THE
ATTENTION OF BILL MCPHERSON.

WOMEN AND THE ECONOMY

PAGE 1

UNDER INTRODUCTION:

LINE 1: CHANGE "EQUAL PARTICIPATION OF WOMEN AND MEN IN
DECISION-MAKING" TO "PARTICIPATION AND ADVANCEMENT OF WOMEN
IN THE ECONOMY."

LINE 6, AFTER "AND THE ECONOMY (1997)" ADD "THE COPENHAGEN
DECLARATION AND PROGRAM OF ACTION (1995), THE ILO'S 1998
DECLARATION ON FUNDAMENTAL PRINCIPLES AND RIGHTS AT WORK AND
ITS FOLLOW-UP; AND MEMBERS OF THE COUNCIL OF EUROPE AND THE
EUROPEAN UNION REAFFIRM THEIR PREVIOUS COMMITMENTS TO THE..."

UNDER NEW OPPORTUNITIES:

LINE 4: ADD "AND HIGHER" AFTER "MIDDLE" SO THAT IT READS

"MIDDLE AND HIGHER LEVEL MANAGEMENT."

LAST LINE: DELETE "DUE TO THE AGING OF THE POPULATION."

UNDER PERSISTENT OR NEW OBSTACLES:

LINE 4: ADD "POSSIBLY" AFTER "GLOBALIZATION" SO THAT IT READS "KEENER INTERNATIONAL COMPETITION LINKED TO GLOBALIZATION, POSSIBLY RESULTING IN REDUCED JOB SECURITY."

PAGE 2

UNDER STRATEGIC DIRECTION 1:

FIRST TIC, LINE 3: ADD "EQUAL WORK OR" BEFORE "WORK OF EQUAL VALUE" SO THAT IT READS "INEQUALITY OF PAY FOR EQUAL WORK OR WORK OF EQUAL VALUE."

SECOND TIC, LINE 4: DELETE "AND EQUALITY LABELING."

UNDER STRATEGIC DIRECTION 2:

CHANGE THE FIRST TIC TO READ: "TO ANALYSE THE MAJOR REASONS WHY MEN AND WOMEN ARE AFFECTED DIFFERENTLY BY THE PROCESS OF JOB CREATION IN ONE SECTOR AND JOB LOSS IN ANOTHER ASSOCIATED WITH ECONOMIC TRANSITION AND GLOBALIZATION."

FOURTH TIC: ADD "DOCUMENTED" BEFORE "IMMIGRANT WOMEN" AND CHANGE "FACILITATING THEIR ACCESS" TO "PROMOTING EQUAL ACCESS."

PAGE 3

UNDER THE MEDIA IN ECE COUNTRIES:

ADD "INCLUDING, WHERE APPROPRIATE," AFTER "PROGRAMS" SO THAT IT READS: "INCLUDING, WHERE APPROPRIATE, THROUGH THE MEDIA."

UNDER STRATEGIC DIRECTION 1:

LAST BULLET: ADD "ENHANCE SKILLS AND" BEFORE "CREATE" SO THAT IT READS "PROGRAMS TO ENHANCE SKILL AND CREATE JOB OPPORTUNITIES."

ADD A FINAL BULLET: "TO PROMOTE AND ENABLE THE PARTICIPATION OF WOMEN WITH DISABILITIES IN THEIR OWN ECONOMIC ADVANCEMENT BY PROVIDING OPPORTUNITIES AND ACCESS TO EDUCATION, TRAINING, EMPLOYMENT AND ASSISTANCE SERVICES."

PAGE 4

UNDER THE FIRST STRATEGIC DIRECTION 1:

FIRST TIC: ADD "TO SEEK" BEFORE "TO EXTEND SOCIAL BENEFITS."

PAGE 5

TOP OF THE PAGE, FIRST TIC, LINE 1: DELETE "POSITIVE." IN

LINE 3, CHANGE "COVER" TO "INCLUDE" SO THAT IT READS
"ASSESSMENT SHOULD INCLUDE NATIONAL POVERTY ERADICATION
PROGRAMS."

BOTTOM OF THE PAGE, LAST TIC: CHANGE "INCREASE" TO "ENSURE"
AND "AIMING" TO "ARE AIMED" SO THAT IT READS: "TO ENSURE
RESOURCES FOR POVERTY-ERADICATION PROGRAMS ARE AIMED AT THE
EMPOWERMENT OF WOMEN IN THOSE COUNTRIES."

WOMEN IN POWER AND DECISION-MAKING

UNDER INTRODUCTION:

LINE 7: AFTER "POWER AND DECISION-MAKING (1997)" ADD "AND
MEMBERS OF THE COUNCIL OF EUROPE AND THE EUROPEAN UNION
REAFFIRM THEIR PREVIOUS COMMITMENTS TO."

UNDER OBSTACLES AND BARRIERS:

FIRST LINE: CHANGE "PATRIARCHAL APPROACH TO LEADERSHIP" TO
"EXCLUSION OF WOMEN FROM LEADERSHIP POSITIONS."

LINE 5: CHANGE "TARGET SETTING" TO "PROGRAMS INTENDED" SO
THAT IT READS: "AFFIRMATIVE ACTION AND PROGRAMS INTENDED TO
INCREASE WOMEN'S SHARE..."

LINE 6: CHANGE "ELECTORAL SYSTEM UNFAVORABLE TO WOMEN
CANDIDATES" TO "SOME ELECTORAL SYSTEMS REMAIN UNFAVORABLE TO
WOMEN CANDIDATES."

PAGE 2

UNDER THE FIRST STRATEGIC DIRECTION 1:

THIRD TIC: DELETE "IN EDUCATIONAL INSTITUTIONS AND IN THE
MEDIA."

UNDER THE SECOND STRATEGIC DIRECTION 1:

DELETE THE FIRST TIC WHICH READS: "TO CONSIDER POSSIBLE
LEGISLATIVE CHANGES..."

CHANGE THE SECOND TIC SO THAT IT READS: "TO PROMOTE THE
PARTICIPATION OF WOMEN AND MEN AND, AS A FIRST STEP, STRIVING
FOR INCREASED REPRESENTATION OF WOMEN IN ELECTED ASSEMBLIES."

THIRD TIC: DELETE "SUCH AS QUOTAS AND TARGETS" AND CHANGE
"THE MOST EFFICIENT MEASURES" TO "APPROPRIATE MEASURES" SO
THAT IT READS: AND TO DECIDE ON APPROPRIATE MEASURES..."

PAGE 3

DELETE THE FIRST FULL TIC THAT READS: "TO INTRODUCE, WHERE
APPROPRIATE, INCENTIVES, FINANCIAL OR OTHER..."

UNDER STRATEGIC DIRECTION 1:

DELETE THE FIRST TIC THAT READS "TO SET UP TIME-BOUND TARGETS FOR WOMEN'S INCREASED REPRESENTATION..."

SECOND TIC: CHANGE "TO INCREASE BY AT LEAST 10 PERCENT" TO "TO ENCOURAGE INCREASES..."

UNDER STRATEGIC DIRECTION 2:

CHANGE THE LAST TIC TO READ: "TO REACH OUT TO NEW ACTORS, INCLUDING WOMEN, THUS MAKING A GREATER NUMBER OF PUBLIC OFFICE POSITIONS ACCESSIBLE TO WOMEN AND NEW ACTORS IN GENERAL."

INSTITUTIONAL MECHANISMS FOR THE ADVANCEMENT OF WOMEN

PAGE 1

UNDER INTRODUCTION:

NEXT-TO-THE-LAST LINE: AFTER "INSTITUTIONAL MECHANISMS (1999)" DELETE "AS WELL AS BY THE" AND ADD "AND MEMBERS OF THE COUNCIL OF EUROPE REAFFIRM THEIR PREVIOUS COMMITMENT TO..." SO THAT IT READS "INSTITUTIONAL MECHANISMS (1999); AND MEMBERS OF THE COUNCIL OF EUROPE REAFFIRM THEIR PREVIOUS COMMITMENT TO RECOMMENDATIONS R(98) 14 ON GENDER MAINSTREAMING..."

PAGE 2

UNDER STRATEGIC DIRECTION 2 (AT THE TOP OF THE PAGE):

FIRST TIC: ADD "PRIMARY" BEFORE "RESPONSIBILITY."

UNDER STRATEGIC DIRECTION 2 (AT THE BOTTOM OF THE PAGE):

LAST LINE: CHANGE "THE ESTABLISHED GENDER EQUALITY TARGETS" TO "GENDER EQUALITY."

VIOLENCE AGAINST WOMEN AND GIRLS

PAGE 1

UNDER INTRODUCTION:

LINE 6: AFTER "(1998)" DELETE "AS WELL AS BY" AND INSERT "AND MEMBERS OF THE COUNCIL OF EUROPE AND THE EUROPEAN UNION REAFFIRM THEIR PREVIOUS COMMITMENTS TO..." SO THAT IT READS "AND MEMBERS OF THE COUNCIL OF EUROPE AND THE EUROPEAN UNION REAFFIRM THEIR PREVIOUS COMMITMENTS TO THE COUNCIL OF EUROPE PLAN OF ACTION..."

UNDER POSITIVE DEVELOPMENTS:

LINE 3: CHANGE "DOMESTIC VIOLENCE BEING A CRIMINAL ACT" TO "CRIMINALIZATION OF DOMESTIC VIOLENCE."

LINE 4: CHANGE "INCREASED FOCUS ON THE PERPETRATOR" TO "INCREASED FOCUS ON HOLDING THE PERPETRATOR ACCOUNTABLE."

LINE 6: INSERT "UP" AFTER "DRAWN."

UNDER OBSTACLES AND BARRIERS:

LINE 2: CHANGE "POSSIBILITIES OF ITS PREVENTION" TO "HOW TO PREVENT IT."

LINE 7: CHANGE "FOR EMPLOYMENT" TO "ON EMPLOYMENT."

PAGE 2

UNDER STRATEGIC DIRECTION 1:

THIRD TIC: CHANGE "TOLERANCE OF VIOLENCE" TO "TOLERANCE FOR VIOLENCE."

UNDER STRATEGIC DIRECTION 3:

FIRST TIC: FIRST AND SECOND LINES: CHANGE "PREVENTING AND REDUCING DOMESTIC VIOLENCE" TO "PREVENTION AND EARLY INTERVENTION IN CASES OF DOMESTIC VIOLENCE."

FOURTH TIC: ADD AFTER THE FIRST WORD 'TO': "WORK WITH POLICE TO DEVELOP POLICIES AND PROTOCOLS THAT ENHANCE VICTIM SAFETY AND"

FIFTH TIC: CHANGE "THAT TARGET MEN AS POTENTIAL PERPETRATORS OF VIOLENCE" TO "DESIGNED TO PREVENT MEN FROM PERPETRATING DOMESTIC VIOLENCE."

PAGE 3

UNDER STRATEGIC DIRECTION 1:

THIRD TIC: ADD "SHOWING THE IMPACT ON SOCIETY" AFTER "TO DISSEMINATE STATISTICS."

UNDER STRATEGIC DIRECTION 2:

LAST TIC: ADD AFTER THE FIRST WORD 'TO': "WORK WITH THE CRIMINAL JUSTICE SYSTEM TO DEVELOP POLICIES AND PROTOCOLS THAT ENHANCE VICTIM SAFETY, HOLD OFFENDERS ACCOUNTABLE AND THEREBY..."

PAGE 4

SECTION C:

CHANGE THE TITLE TO READ: "STOPPING TRAFFICKING IN PERSONS, ESPECIALLY WOMEN AND CHILDREN, FOR THE PURPOSE OF SLAVERY OR SLAVERY-LIKE PRACTICES, FORCED LABOR OR SERVICES (SUCH AS FORCED PROSTITUTION, DOMESTIC SERVITUDE AND BONDED SWEATSHOP LABOR).

UNDER STRATEGIC DIRECTION 1:

FIRST TIC: CHANGE THE FIRST TIC TO READ: "TO STRENGTHEN

NATIONAL LEGISLATION BY FURTHER DEFINING THE CRIME OF TRAFFICKING IN PERSONS TO INCLUDE 'FOR THE PURPOSE OF SLAVERY OR SLAVERY-LIKE PRACTICES, FORCED LABOR OR SERVICES (SUCH AS FORCED PROSTITUTION, DOMESTIC SERVITUDE AND BONDED SWEATSHOP LABOR) '".

ADD A NEW SECOND TIC: "TO COMBAT TRAFFICKING BOTH DOMESTICALLY AND INTERNATIONALLY THROUGH PREVENTION, PROSECUTION OF AND ENFORCEMENT AGAINST TRAFFICKERS, AND PROTECTION OF AND ASSISTANCE TO VICTIMS."

AFTER THE TIC THAT BEGINS "TO SENSITIZE THE POLICE", ADD A NEW TIC TO READ AS FOLLOWS: "TO REINFORCE THE PUNISHMENT OF PERPETRATORS INCLUDING THROUGH SEIZURE OF THE PROCEEDS OF TRAFFICKING AND INCREASED PRISON SENTENCES."

UNDER ECE MEMBER STATES AND RELEVANT INTERNATIONAL ORGANIZATIONS:

SECOND TIC, END OF THE SECOND LINE: ADD "COORDINATION" SO THAT IT READS "TO PROMOTE COORDINATION, SPECIALIZATION..."

PAGE 5

UNDER STRATEGIC DIRECTION 2:

FIRST TIC: CHANGE THE FIRST LINE TO READ: "TO EXAMINE THE ROOT CAUSES OF TRAFFICKING IN PERSONS, ESPECIALLY WOMEN AND CHILDREN, FOCUSING ON POVERTY, LACK OF EDUCATION, CHRONIC UNEMPLOYMENT, DISCRIMINATION, LACK OF VIABLE ECONOMIC OPPORTUNITIES, FEMINIZATION OF POVERTY..."

FIRST TIC: CHANGE THE LAST LINES TO READ "FORCED PROSTITUTION AND SLAVE LABOR AND CRIMINAL NETWORKS AND OTHER STAKEHOLDERS INVOLVED."

SIXTH TIC, FIRST LINE: ADD "AND THEIR FAMILIES" AFTER "FEMALE MIGRANTS." ON THE SECOND LINE, ADD AFTER "PROSTITUTION" "DOMESTIC SERVITUDE AND BONDED SWEATSHOP LABOR..."

SEVENTH TIC: CHANGE "WOMEN AND GIRLS" TO "ALL PERSONS, ESPECIALLY WOMEN AND CHILDREN."

ADD A NEW EIGHTH TIC TO READ AS FOLLOWS: "IN ALL COUNTRIES, TO PROMOTE (A) ECONOMIC ALTERNATIVES AND OPPORTUNITIES FOR WOMEN, INCLUDING MICRO-CREDIT, TRAINING IN BUSINESS DEVELOPMENT, SKILLS TRAINING, AND JOB COUNSELING; (B) PROGRAMS THAT PROMOTE WOMEN'S PARTICIPATION IN ECONOMIC DECISION-MAKING; (C) PROGRAMS TO KEEP CHILDREN, ESPECIALLY GIRLS, IN ELEMENTARY AND SECONDARY SCHOOLS; (D) DEVELOPMENT OF EDUCATIONAL CURRICULA ABOUT THE DANGERS OF TRAFFICKING; AND (E) GRANTS TO NON-GOVERNMENTAL ORGANIZATIONS TO ACCELERATE THE EMPOWERMENT OF WOMEN IN LOCAL AND REGIONAL, POLITICAL, ECONOMIC, SOCIAL, AND EDUCATIONAL ROLES IN THEIR COUNTRIES."

UNDER STRATEGIC DIRECTION 3:

FIRST TIC: CHANGE THE FIRST LINE TO READ "TO PREVENT VICTIMS OF TRAFFICKING FROM BEING PROSECUTED..." DELETE "SEXUAL" FROM THE LAST LINE.

ADD A NEW SECOND TIC TO READ AS FOLLOW: "TO PROVIDE TEMPORARY OR PERMANENT RESIDENCY PERMITS FOR VICTIMS IN APPROPRIATE CASES."

WOMEN IN ARMED CONFLICT SITUATIONS

PAGE 1

UNDER NEGATIVE DEVELOPMENTS:

LINE 11: DELETE "STRONG LINK BETWEEN THE IDEOLOGIES OF INTOLERANCE, ETHNIC CLEANSING AND PATRIARCHAL CULTURE, AS A MAJOR SOURCE OF CONFLICT."

PAGE 2

FIRST TIC: CHAGE "TO RATIFY" TO "TO CONSIDER RATIFYING."

UNDER THE FIRST STRATEGIC DIRECTION 2:

FIRST TIC: DELETE "TO STEP UP ENFORCEMENT OF THE ABOVE LEGAL INSTRUMENTS AND," AND CHANGE "NECESSARY" TO "APPROPRIATE" SO THAT THE FIRST LINE READS AS FOLLOWS: "TO TAKE ALL APPROPRIATE MEASURES..."

SECOND TIC: DELETE "INCLUDING AFTER THE TRIAL."

UNDER STRATEGIC DIRECTION 1:

SECOND TIC: CHANGE "PROCURED THROUGH" TO "RECOGNIZED BY"

UNDER THE SECOND STRATEGIC DIRECTION 2:

THIRD TIC: CHANGE "DESIGN COMMONLY" TO "DEVELOP."

PAGE 3

UNDER STRATEGIC DIRECTION 2:

FIRST TIC: DELETE "IN PARTICULAR THE PATRIARCHAL MODEL OF SOCIETY, THE PRACTICED STEREOTYPES OF MASCULINITY AND THE PREJUDICE AGAINST MINORITY GROUPS."

ALBRIGHT

TOR: 01/11/00 20:02:29

DIST: SIT: NSC HUSO KEITH LIEBERTHAL OSIUS PRITCHARD

Cable

PREC: IMMEDIATE
CLASS: UNCLASSIFIED
LINE1: OAAUZYUW RUEHBSA0196 0121634-UUUU--RHEHAAX.
LINE2: ZNR UUUUU ZZH
LINE3: O 121634Z JAN 00
LINE4: FM AMEMBASSY BRUSSELS
OSRI: RUEHBS
DTG:
ORIG: AMEMBASSY BRUSSELS
TO: RUEHC/SECSTATE WASHDC IMMEDIATE 5971
INFO: RUEHZL/EUROPEAN POLITICAL COLLECTIVE
 RUEHML/AMEMBASSY MANILA 0327
 RUEHDK/AMEMBASSY DAKAR 0110
SUBJ: BELGIAN EFFORTS TO COMBAT HUMAN TRAFFICKING
TEXT: UNCLAS SECTION 01 OF 05 BRUSSELS 000196

E.O. 12958: N/A
 TAGS: PHUM, ELAB, KSEP, BE
 SUBJECT: BELGIAN EFFORTS TO COMBAT HUMAN TRAFFICKING

REF: A. STATE 1425
 B. BRUSSELS 5560

SENSITIVE BUT UNCLASSIFIED. PLEASE PROTECT ACCORDINGLY.

 SUMMARY

1. (SBU) HUMAN TRAFFICKING IS A PROBLEM IN BELGIUM, AND 62 PERCENT OF ALL HUMAN TRAFFICKING VICTIMS ARE SEXUALLY EXPLOITED. 75 PERCENT OF ALL TRAFFICKING VICTIMS ARE UNDER THE AGE OF 30. FACED WITH SUCH SOBERING STATISTICS, THE GOB CREATED LAWS TO PROTECT AND ASSIST VICTIMS, AND TO PROSECUTE TRAFFICKERS. A FEW NOVEL GOB APPROACHES INCLUDE BILATERAL COOPERATION AGREEMENTS WITH SOURCE COUNTRIES (LIKE THE PHILIPPINES), AND RESIDENCY PERMITS FOR VICTIMS WHO FILE COMPLAINTS AGAINST TRAFFICKERS WHO ARE SUBSEQUENTLY PROSECUTED. BELGIUM NEEDS BETTER COORDINATION AMONG NGOS AND GOVERNMENT SERVICES WORKING ON HUMAN TRAFFICKING, BUT EFFORTS ARE UNDERWAY TO IMPROVE THIS SITUATION.

 GOB DEFINES HUMAN TRAFFICKING

2. (SBU) ON APRIL 13, 1995 BELGIUM PASSED A LAW INTENDED TO ASSIST THE FIGHT AGAINST HUMAN TRAFFICKING. THIS LAW DEFINES TRAFFICKING IN HUMAN BEINGS AS "CONTRIBUTING, IN ANY WAY WHATSOEVER, EITHER DIRECTLY OR THROUGH AN

INTERMEDIARY, TO AN ALIEN WHO ENTERS OR RESIDES IN BELGIUM AND, IN SO DOING, 1) DIRECTLY OR INDIRECTLY MAKES USE OF FRAUDULENT PRACTICES, VIOLENCE, THREATS OR ANY OTHER FORM OF FORCE AGAINST THAT ALIEN AND, 2) ABUSES THE PARTICULARLY VULNERABLE POSITION OF THAT ALIEN ON ACCOUNT OF HIS OR HER UNCERTAIN ADMINISTRATIVE STATUS OR DUE TO PREGNANCY, ILLNESS, DISABILITY OR PHYSICAL OR MENTAL DISORDER." MOREOVER, THE PENAL CODE STIPULATES THAT HUMAN TRAFFICKING IS BASED ON THE "EXPLOITATION OF VICTIMS ON AN UNEQUAL RELATIONSHIP OF POWER BETWEEN THE EXPLOITER AND THE EXPLOITED PERSON." USING THESE DEFINITIONS, BELGIUM HAS CREATED A BASE FROM WHICH TO FIGHT HUMAN TRAFFICKING.

HISTORY OF ANTI-TRAFFICKING POLICIES

3. (SBU) IN 1992 AFTER READING "THEY ARE SO SWEET, SIR", A SHOCKING PORTRAYAL OF HUMAN TRAFFICKING IN BELGIUM WRITTEN BY A BELGIAN JOURNALIST, THE KING OF BELGIUM ENCOURAGED POLITICIANS TO INVESTIGATE THE PROBLEM. IN 1992, PARLIAMENT ESTABLISHED A COMMISSION OF INQUIRY ON HUMAN TRAFFICKING. THE FINAL PARLIAMENTARY REPORT WAS SUBMITTED IN 1994 AND WAS THE BASE FOR THE APRIL 1995 LAWS TO COMBAT HUMAN TRAFFICKING IN BELGIUM. AT THIS TIME, THE GOB ALSO INTRODUCED "HUMAN TRAFFICKING" INTO THE PENAL CODE IN ORDER TO TACKLE THE ISSUE IN THE COURTS. THE PARLIAMENTARY COMMISSION, IN ITS MARCH 18, 1994 HOUSE DOCUMENT EMPHASIZED THE IMPORTANCE OF HAVING A COORDINATED BODY TO FOLLOW UP ON GOB POLICIES, AND SO PROPOSED COMMISSIONING THE CENTER FOR EQUAL OPPORTUNITIES AND OPPOSITION TO RACISM (CEOR) TO "STIMULATE" THE FIGHT AGAINST HUMAN TRAFFICKING.

4. (SBU) THE GOVERNMENT AGREED WITH THE PARLIAMENTARY RECOMMENDATIONS AND IN 1995 THE GOB MADE A ROYAL DECREE GIVING THE CEOR RESPONSIBILITY TO ENSURE COLLABORATION AMONG PRIVATE SPECIALIST SERVICES, WHICH ASSIST AND SUPPORT VICTIMS OF HUMAN TRAFFICKING. THE DECREE ALSO CREATED A PERMANENT COORDINATING STRUCTURE, CALLED THE INTERDEPARTMENTAL COORDINATION UNIT, TO ENSURE EFFECTIVE COORDINATION OF POLICY AND TO INCREASE CONSISTENCY IN GOVERNMENT PROGRAMS. THIS UNIT CURRENTLY IS COMPRISED OF 40 MEMBERS REPRESENTING NGOS, GOVERNMENT MINISTRY OFFICES, AND POLICE. FINALLY, THE 1995 DECREE PROVIDES CONDITIONS AND METHODS TO HELP NGOS PROSECUTE TRAFFICKERS ON BEHALF OF VICTIMS.

5. (SBU) IN 1999, THE JUSTICE MINISTER ISSUED A NEW DIRECTIVE ON WAYS TO COMBAT TRAFFICKING MORE EFFECTIVELY. THE DIRECTIVE STREAMLINES PROSECUTION BY THE VARIOUS JUDICIAL DISTRICTS, MAKES PROSECUTING RINGLEADERS THE TOP PRIORITY, AND PROVIDES VICTIMS (ESPECIALLY MINORS) WITH MORE ADEQUATE POLICE PROTECTION. IN JANUARY 2000, THE JUSTICE MINISTER RELEASED A NEW COMPREHENSIVE SECURITY PLAN THAT IDENTIFIES FIGHTING HUMAN TRAFFICKING AS ONE OF THE TOP NINE JUSTICE MINISTRY PRIORITIES FOR HIS ADMINISTRATION.

HUMAN TRAFFICKING FOR SEXUAL EXPLOITATION

UNCLAS SECTION 02 OF 05 BRUSSELS 000196

E.O. 12958: N/A

TAGS: PHUM, ELAB, KSEP, BE

SUBJECT: BELGIAN EFFORTS TO COMBAT HUMAN TRAFFICKING

6. (SBU) ACCORDING TO CEOOR, BELGIUM FACES TWO PRINCIPAL TYPES OF HUMAN TRAFFICKING -- THE FIRST IS TRAFFICKING IN HUMANS FOR THE PURPOSE OF SEXUAL EXPLOITATION. DURING A JULY 1999 ROUNDTABLE ON TRAFFICKING IN BELGIUM, THE INTERNATIONAL ORGANIZATION FOR MIGRATION (IOM) NOTED THAT AN ESTIMATED 62 PERCENT OF VICTIMS OF HUMAN TRAFFICKING IN BELGIUM ARE INVOLVED IN THE SEX INDUSTRY. THE LARGEST GROUPS OF VICTIMS OF SEX EXPLOITATION ARE EASTERN EUROPEANS (ESPECIALLY ALBANIANS) AND NIGERIANS. THE VICTIMS OF SEXUAL EXPLOITATION IN BELGIUM ARE NEARLY EXCLUSIVELY WOMEN. MALE SEXUAL EXPLOITATION, WHICH IS EXTREMELY RARE, CONCERNS ABUSE OF YOUNG BOYS. ACCORDING TO AN IOM REPORT, ONE NOTABLE FEATURE OF ALL HUMAN TRAFFICKING IN BELGIUM IS THE YOUNG AGE OF THE VICTIMS - 75 PERCENT OF VICTIMS ARE UNDER 30, 50 PERCENT ARE UNDER 25 AND 10 PERCENT ARE MINORS. BELGIUM IS EXPERIENCING AN INCREASE IN SEXUAL EXPLOITATION OF WOMEN UNDER THE AGE OF 18, THE REPORT CLAIMS.

HUMAN TRAFFICKING FOR ECONOMIC EXPLOITATION

7. (SBU) THE SECOND FORM OF TRAFFICKING IS TRAFFICKING IN HUMAN BEINGS FOR PURPOSES OF ECONOMIC EXPLOITATION. THIS CATEGORY COVERS A RANGE OF ECONOMIC SECTORS INCLUDING HOTEL AND RESTAURANTS, THE TEXTILE INDUSTRY (IN UNREGISTERED SWEATSHOPS), AGRICULTURE, AND DOMESTIC SERVICE.

8. (SBU) ONE OF THE MOST ALARMING FORMS OF HUMAN TRAFFICKING FOR ECONOMIC EXPLOITATION IS THE TRAFFICKING OF DOMESTICS BY THOSE WITH DIPLOMATIC STATUS. WE HAVE HEARD ALLEGATIONS OF ILLEGALLY LOW WAGES, ABUSIVE SCHEDULES (OVER 16 HOURS A DAY AND/OR 100 HOURS A WEEK), FORCED SERVITUDE, AND PHYSICAL, SEXUAL, AND VERBAL ABUSE OF DOMESTICS BY THEIR DIPLOMAT EMPLOYERS. ACCORDING TO THE DIRECTOR OF THE BELGIAN HUMAN RIGHTS LEAGUE, ABUSE OF AND TRAFFICKING OF DOMESTICS BY DIPLOMATS IS ONE OF THE TOP TWO HUMAN RIGHTS VIOLATIONS OCCURRING IN BELGIUM TODAY. A JULY 1999 IOM MEETING MEMO NOTED THAT VICTIMS OF HUMAN TRAFFICKING WERE BEING ECONOMICALLY ABUSED "ESPECIALLY IN EMBASSIES."

9. (SBU) FROM 1994 TO 1996, THE UNIVERSITY OF GHENT STUDIED HUMAN TRAFFICKING BETWEEN BELGIUM AND THE PHILIPPINES. ONE STUDY ADMINISTRATOR TOLD POLOFF THAT

PHILIPPINE CITIZENS BROUGHT TO BELGIUM BY DIPLOMATS OFTEN MEET THE CRITERIA FOR HUMAN TRAFFICKING; HE ADDED THAT THIS FORM OF HUMAN TRAFFICKING WAS ONE OF THE MOST EGREGIOUS ISSUES IN BELGIUM. UNDOCUMENTED FILIPINOS ARE ESPECIALLY VULNERABLE TO ABUSE, THE PHILIPPINE CONSUL GENERAL TOLD POLOFF ON JANUARY 12. SHE ESTIMATED THAT OF THE CIRCA 5,000 FILIPINOS IN BELGIUM, AT LEAST 2,000 WERE UNDOCUMENTED. (COMMENT: HUMAN TRAFFICKING BY DIPLOMATS APPEARS TO BE A POLITICALLY SENSITIVE ISSUE AND TO POST KNOWLEDGE THE GOB HAS NOT AUTHORIZED, CONDUCTED, OR CONSIDERED INVESTIGATING HUMAN TRAFFICKING BY DIPLOMATS. END COMMENT)

BELGIAN INITIATIVES

10. (SBU) TEMPORARY RESIDENCE: AS MOST VICTIMS OF HUMAN TRAFFICKING HAVE IRREGULAR OR NO RESIDENCE PERMIT, THE GOB BELIEVES THAT THIS STATUS SERVES AS AN ADDITIONAL MEANS FOR THE TRAFFICKER TO EXPLOIT THE VICTIM. AS A RESULT, IN 1993 BELGIUM ESTABLISHED A SPECIAL SYSTEM FOR GRANTING TEMPORARY RESIDENCE PERMITS TO VICTIMS OF HUMAN TRAFFICKING. THIS SYSTEM WAS FURTHER ENHANCED BY A JANUARY 1997 LAW, WHICH ENABLES A VICTIM OF HUMAN TRAFFICKING WHO IS ALSO AN ILLEGAL ALIEN TO OBTAIN A 45 DAY RESIDENCE PERMIT. DURING THIS PERIOD, THE VICTIM IS ENTITLED TO RECEIVE WELFARE BENEFITS AND MAY BE ELIGIBLE FOR A TEMPORARY WORK PERMIT. THE 45 DAYS ALLOW THE VICTIM TIME TO CONTACT SPECIALIST NGOS OR GOVERNMENT SERVICES IN ORDER TO RECEIVE VICTIM ASSISTANCE, TO BEGIN PROCESSING TO VOLUNTARILY DEPART BELGIUM, AND/OR TO BEGIN LEGAL PROCEEDINGS AGAINST THE TRAFFICKER. THE GOB HOPES THAT BY GIVING VICTIMS TIME TO UNDERSTAND THEIR RIGHTS AND OBTAIN ASSISTANCE, MORE PEOPLE WILL LODGE A COMPLAINT, COOPERATE WITH INVESTIGATIONS, AND ACT AS WITNESSES, THUS INCREASING HUMAN TRAFFICKING CONVICTIONS.

11. (SBU) IF A VICTIM DOES LODGE A COMPLAINT, HE OR SHE IS GIVEN A RESIDENCE PERMIT VALID FOR 90 DAYS. IN THIS TIME PERIOD, THE POLICE VERIFY THE COMPLAINT. IF THE POLICE DETERMINE THAT THE COMPLAINT IS VALID, THEN THE ALIEN RECEIVES A RESIDENCE PERMIT GOOD FOR SIX MONTHS, WHICH MAY BE EXTENDED IF THE CASE IS STILL BEING INVESTIGATED AND/OR TRIED. IF SOMEONE IS PROSECUTED IN UNCLAS SECTION 03 OF 05 BRUSSELS 000196

E.O. 12958: N/A
TAGS: PHUM, ELAB, KSEP, BE
SUBJECT: BELGIAN EFFORTS TO COMBAT HUMAN TRAFFICKING

THE CASE, THE ALIEN CAN APPLY FOR AN INDEFINITE RESIDENCE PERMIT. THE GOB GRANTS SUCH PERMITS BASED ON THE MERITS OF THE CASE ON ISSUES OF VICTIM SAFETY, AS THE ALIENS ACT GIVES THE INTERIOR MINISTER AUTHORITY TO LEGALIZE THE RESIDENCE STATUS OF ALIENS IN THIS SITUATION.

12. (U) A FEW FIGURES: THE FOLLOWING FIGURES PROVIDE

YEARLY TOTALS FOR HUMAN TRAFFICKING VICTIMS WHO HAVE BENEFITED FROM THE TEMPORARY RESIDENCE PERMIT PROGRAM BASED ON FILING A COMPLAINT AGAINST THOSE WHO EXPLOITED THEM.

1994-1996	179
1996	117
1997	150
1998	131

OF THE 131 CASES IN 1998, 92 RECIPIENTS OF THE TEMPORARY RESIDENCE PERMIT WERE INVOLVED IN PROSTITUTION OR SEXUAL EXPLOITATION, 27 WERE IN THE RESTAURANT FIELD, 2 WERE IN TEXTILE SWEATSHOPS, AND 7 WERE IN OTHER FIELDS (SPORTS, AU PAIRS, AND DOMESTICS FOR THE DIPLOMATIC CORPS).

13. (SBU) SPECIALIST WELFARE STRUCTURES: BELGIUM HAS CREATED A SPECIALIST RECEPTION CENTER IN EACH OF ITS THREE REGIONS. THESE CENTERS PROVIDE SUPPORT AND SERVICES FOR VICTIMS OF HUMAN TRAFFICKING. FLANDERS PUBLIC AUTHORITIES ALSO ESTABLISHED LOCAL SUPPORT CENTERS THAT ACT AS ADDITIONAL RECEPTION CENTERS FOR VICTIMS. THESE LOCAL SUPPORT CENTERS ARE "FRONT-LINE WELFARE ORGANIZATIONS" STAFFED BY TRAINED SOCIAL WORKERS. ALL HUMAN TRAFFICKING NGOS MUST COORDINATE CLOSELY WITH POLICE AUTHORITIES.

14. (SBU) PSYCHOLOGICAL AND MEDICAL SUPPORT: THE GOB PROVIDES PSYCHOLOGICAL MONITORING AND MEDICAL ASSISTANCE FOR VICTIMS OF SEXUAL EXPLOITATION AND TRAFFICKING.

15. (SBU) LEGAL HELP FOR VICTIMS: THE THREE REGIONAL NGOS ACT AS INTERMEDIARIES BETWEEN THE VICTIM AND POLICE/JUDICIAL AUTHORITIES. THIS IS IMPORTANT, ACCORDING TO A RECENT CEOOR REPORT, AS SOME VICTIMS FEAR REPRISALS BY THOSE WHO EXPLOITED THEM AND MAY ALSO HAVE A FEAR OR LACK OF CONFIDENCE IN POLICE AUTHORITIES. THE CEOOR NOTES THAT SOME VICTIMS ARE LED TO BELIEVE (RIGHTLY OR WRONGLY) THAT ORGANIZED CRIMINALS HAVE CONNECTIONS IN POLICE STRUCTURES AND/OR HIGH PLACES. HAVING THE NGOS ACT AS INTERMEDIARIES PROVIDES THE VICTIM WITH A SENSE OF SECURITY. THE 1995 SENATE JUSTICE COMMITTEE TRANSCRIPT SPECIFICALLY NOTES THAT THIS KEY ROLE PLAYED BY THE NGOS "PROTECT(S)...VICTIMS AGAINST VARIOUS FORMS OF INTIMIDATION, WHICH HAVE ALREADY RESULTED IN THE DEATH OF SOME VICTIMS...IN AN ENVIRONMENT WHERE PROSTITUTES ARE TERRORIZED AND VIOLENCE IS COMMON CURRENCY, ANYONE WHO AGREES TO PRESS CHARGES IS SIGNING THEIR OWN DEATH WARRANT."

16. (SBU) GRANTING WELFARE BENEFITS TO VICTIMS: WELFARE BENEFITS FOR VICTIMS OF HUMAN TRAFFICKING IS PROVIDED FOR BY A 1995 ROYAL DECREE. THE SYSTEM IS DIRECTED BY THE THREE REGIONAL NGOS.

17. (SBU) BILATERAL COOPERATION AGREEMENTS: IN JANUARY 1996, BELGIUM SIGNED A BILATERAL COOPERATION AGREEMENT WITH THE PHILIPPINES TO BETTER CONFRONT TRAFFICKING OF HUMAN BEINGS FROM THAT COUNTRY. THE PILOT PROJECT

INCLUDES PREVENTION CAMPAIGNS AND INCREASED COORDINATION WITH FILIPINO NGOS. THE UNIVERSITY OF GHENT TOOK PART IN A STUDY OF HUMAN TRAFFICKING BETWEEN BELGIUM AND THE PHILIPPINES. THE REPORT (ENTITLED "RESEARCH INTO A MULTIDISCIPLINARY APPROACH OF THE PHENOMENON OF TRADE IN WOMEN IN NATIONAL AND INTERNATIONAL PERSPECTIVES: A PILOT- AND CASE STUDY WITH THE PHILIPPINES") ASSISTED IN THE DEVELOPMENT OF THE BILATERAL COOPERATION AGREEMENT. THE SAME UNIVERSITY GROUP ALSO EXTENSIVELY STUDIED HUMAN TRAFFICKING ISSUES IN HUNGARY AND POLAND.

18. (SBU) INTERNATIONAL ORGANIZATION FOR MIGRATION PILOT PROGRAM: THE GOB, IN COOPERATION WITH THE INTERNATIONAL ORGANIZATION FOR MIGRATION (IMO), WILL SOON BEGIN A PILOT PROGRAM TO USE GOB FUNDS TO ASSIST VICTIMS OF HUMAN TRAFFICKING IN RETURNING TO THEIR HOME COUNTRY. THIS "RETURN AND REINTEGRATION PROGRAM" INCLUDES WORKING WITH HOST COUNTRY NGOS TO ENSURE A SMOOTH TRANSITION AFTER A VICTIM RETURNS HOME. THE IMO HAS ALSO INSTITUTED INFORMAL ROUNDTABLE DISCUSSIONS ON HUMAN TRAFFICKING AND IS CURRENTLY FORMING A STEERING COMMITTEE MADE OF GOVERNMENT OFFICIALS, NGOS, AND ACADEMICIANS. SUCH EFFORTS SHOULD IMPROVE COMMUNICATION AMONG THESE GROUPS AND FOSTER NEW WAYS TO APPROACH THE PROBLEM OF HUMAN TRAFFICKING IN BELGIUM.

GAPS

UNCLAS SECTION 04 OF 05 BRUSSELS 000196

E.O. 12958: N/A

TAGS: PHUM, ELAB, KSEP, BE

SUBJECT: BELGIAN EFFORTS TO COMBAT HUMAN TRAFFICKING

19. (SBU) SUPPORT FOR MINORS: SEVERAL BELGIAN EXPERTS EXPRESSED CONCERN FOR MINORS CAUGHT IN HUMAN TRAFFICKING. THE THREE REGIONAL CENTERS PRINCIPALLY DEAL WITH WOMEN INVOLVED IN SEXUAL EXPLOITATION. TWO CENTERS FOR CHILDREN EXIST IN BELGIUM, BUT NEITHER FOCUSES PRINCIPALLY ON CHILDREN AS VICTIMS IN HUMAN TRAFFICKING. THE FIRST CENTER HANDLES CHILDREN'S ISSUES GENERALLY, BUT FOCUSES ON RUNAWAYS AND CHILD VICTIMS OF ABUSE. THE SECOND NATIONAL CENTER, CHILD FOCUS, WORKS PRINCIPALLY WITH MISSING CHILDREN AND KIDNAPPING.

20. (SBU) LACK OF COORDINATION: BELGIUM SUFFERS FROM A LACK OF COORDINATION IN COMBATING HUMAN TRAFFICKING. IN PREPARING THE ANNUAL HUMAN RIGHTS REPORT, FOR EXAMPLE, WE HAVE FOUND THAT OBTAINING CONCRETE STATISTICS OR EVEN COMPARATIVE ANALYSIS FROM THE THREE CENTERS IS QUITE DIFFICULT. THE CEOOR IS IMPROVING EFFORTS TO COORDINATE THE INFORMATION, HOWEVER. SOME NGOS COMPLAINED TO POLOFF REGARDING A LACK OF COOPERATION WITH POLICE, THOUGH WHEN PRESSED THEY WERE UNABLE TO PROVIDE DETAILS.

BELGIAN NGOS

21. (U) THE FOLLOWING IS A LIST OF ORGANIZATIONS WORKING ON HUMAN TRAFFICKING ISSUES IN BELGIUM:

A) CENTER FOR EQUAL OPPORTUNITY AND OPPOSITION TO RACISM
CENTER POUR L'EGALITE DES CHANCES ET LA LUTTE CONTRE LE RACISM

DIRECTOR: DR. JOHAN LEMAN
155, RUE DE LA LOI
1040 BRUSSELS
TEL: 02/233-0611
FAX: 02/233-0704

B) PAYOKE (SPECIALIZED REGIONAL CENTER)

DIRECTOR: PATSY SORENSEN
ZIRKSTRAAT, 27
2000 ANTWERP
TEL: 03/232-2440
FAX: 03/233-2324
INTERNET: WWW.PAYSTRAT#GLO.BE

(NOTE: MS. SORENSEN IS ALSO A EUROPEAN PARLIAMENTARIAN.)

C) PAG-ASA (SPECIALIZED REGIONAL CENTER)

DIRECTOR: ANNE VAUTHIER
RUE SAINT-CHRISTOPHE, 38
1000 BRUSSELS
TEL: 02/511-6464
FAX: 02/511-5868

D) SURYA (SPECIALIZED REGIONAL CENTER)

COORDINATOR: FRANCOISE BERNARD
RUE HORS-CHATEAU, 28
4000 LIEGE
TEL: 04/221-3557
FAX: 04/223-6628

E) CHILD FOCUS

DIRECTOR: LIEVE STAPPERS
ESLANDADE DU HEYSEL BP 20
1020 BRUSSELS
TEL: 02/475-4411
FAX: 02/475-4403
INTERNET: WWW.CHILDFOCUS.ORG

F) INTERNATIONAL ORGANIZATION FOR MIGRATION

HEAD OF SELECTIVE MIGRATION SECTION: LAURENT DE BOECK
40 RUE MONTOYERSTRAAT
1000 BRUSSELS
TEL: 02/230-6055
FAX: 02/230-0763
EMAIL: SROBRUSSELS#IOM.INT
INTERNET: WWW.IOM.INT

G) ALIENS OFFICE (MINISTRY OF INTERIOR)

BLVD EMILE JACQMAIN, 152/1
1000 BRUSSELS

TEL: 02/205-5411

H) HUMAN RIGHTS LEAGUE OF BELGIUM
DIRECTOR: GEORGES-HENRI BEAUTHIER
91 RUE DE LANCENIEMONT
1000 BRUSSELS
TEL: 209-6280
FAX: 209-6380
EMAIL: GBEAUTHIER#ARCADIS.BE

I) UNIVERSITY OF GHENT LAW SCHOOL
UNCLAS SECTION 05 OF 05 BRUSSELS 000196

E.O. 12958: N/A
TAGS: PHUM, ELAB, KSEP, BE
SUBJECT: BELGIAN EFFORTS TO COMBAT HUMAN TRAFFICKING

DR. BRICE DE RUYVER
DR. KRISTOF VAN IMPE
UNIVERSITY OF GHENT LAW SCHOOL
CRIMINAL DIVISION
TEL: 09/264-6838

USG EFFORTS IN BELGIUM

22. (SBU) AS DETAILED ABOVE, THE GOB CONDUCTS VARIOUS PROGRAMS IN AN EFFORT TO ADDRESS TRAFFICKING IN HUMAN BEINGS. ALTHOUGH WE HAVE ATTEMPTED TO ASSIST THE GOB BY PROVIDING BACKGROUND INFORMATION ON U.S. INITIATIVES AND BY SPONSORING IV GRANTS FOR SPECIALISTS IN HUMAN TRAFFICKING, BELGIUM IS GRAPPLING WELL WITH THE PROBLEM. IN FACT, SOME NGOS HERE CONSIDER BELGIUM A WORLD PIONEER IN EFFORTS TO DEAL WITH HUMAN TRAFFICKING ISSUES, A CEOOR REPRESENTATIVE TOLD POLOFF ON JANUARY 11. THE ACTIVE ROLE OF THE IOM AND THE CEOOR IN COORDINATING ACTIVITIES IN THE LAST FEW YEARS IS IMPROVING COMMUNICATION AMONG GOVERNMENT, ACADEMIC, AND NGO PLAYERS IN THE FIELD.

CEJAS

TOR: 01/12/00 13:22:51
DIST: SIT: BABBITT NSC FELDMAN GUARNIERI MCLEAN NAPLAN PATTEN SCHWARTZ
STROMSETH VACCARO

Cable

PREC: ROUTINE
CLASS: UNCLASSIFIED
LINE1: RAAUZYUW RUEHSNA0147 0141853-UUUU--RHEHAAX.
LINE2: ZNR UUUUU ZZH
LINE3: R 141853Z JAN 00
LINE4: FM AMEMBASSY SAN SALVADOR
OSRI: RUEHSN
DTG:
ORIG: AMEMBASSY SAN SALVADOR
TO: SECSTATE WASHDC 2900
INFO: ////
SUBJ: LOCAL ACTIVITIES TO COMBAT TRAFFICKING IN PERSONS

STATE 01425 B)99 STATE 155105 C)99 STATE 189944
TEXT: UNCLAS SECTION 01 OF 03 SAN SALVADOR 000147

E.O. 12958: N/A
TAGS: ELAB, PHUM, PREF, ES
SUBJECT: LOCAL ACTIVITIES TO COMBAT TRAFFICKING IN PERSONS

STATE 01425 B)99 STATE 155105 C)99 STATE 189944

1. SUMMARY: EL SALVADOR SEES VERY LITTLE OF THE KIND OF TRAFFICKING IN WOMEN AND CHILDREN WHICH MEETS THE DEFINITION PROVIDED REFTTEL A. HOWEVER, IMMIGRATION TO THE UNITED STATES AND, TO A MUCH LESSER EXTENT, TO OTHER COUNTRIES, REMAINS THE DREAM OF CLOSE TO 45 PERCENT OF THE POPULATION, ACCORDING TO A RECENT NEWSPAPER SURVEY. IN SUCH CIRCUMSTANCES ALIEN SMUGGLERS ARE ABLE TO DO BIG BUSINESS, AND ABUSE OF THE MIGRANTS, ESPECIALLY WOMEN AND CHILDREN, DOES OCCUR. THE EMBASSY CONDUCTS EXTENSIVE OUTREACH TO WARN OF THE DANGERS OF ILLEGAL MIGRATION, AND THE GOES ITSELF HAS TAKEN STEPS TO REDUCE THE POTENTIAL FOR TRAFFICKING IN CHILDREN, IN PARTICULAR. SEVERAL NGOS HAVE ALSO ADDRESSED THIS TRAGIC ISSUE. END SUMMARY.

BACKGROUND

2. THE POPULATION OF EL SALVADOR HAS JUST REACHED SIX MILLION, BUT THERE ARE AT LEAST ONE MILLION SALVADORANS RESIDING IN THE U.S. IN SOME MANNER, LEGAL OR NOT. THIS CREATES A MAGNET WHICH ENCOURAGES OTHER IMMIGRANTS TO ATTEMPT TO "GO NORTH" TO IMPROVE THEIR ECONOMIC CIRCUMSTANCES. AS MORE AND MORE SALVADORANS RESORT TO ILLEGAL IMMIGRATION, THEY FALL PREY TO UNSCRUPULOUS ALIEN SMUGGLERS. IN THE VAST MAJORITY OF CASES THEY KNOW THE RISKS THEY ARE RUNNING, BUT THEY ARE NOT USUALLY HEADED FOR THE TRADITIONAL SWEATSHOPS OR OTHER FRONTS FOR INDENTURED WORKERS. INSTEAD, THEY SEEK TO JOIN RELATIVES AND FIND JOBS

IN THE FOOD SERVICE, JANITORIAL, LAWN CARE, AND CHILD CARE INDUSTRIES. FRAUD AND DECEPTION COME IN WHEN THE MIGRANTS ARE PROMISED SAFE PASSAGE INTO THE UNITED STATES AND ARE INSTEAD ROBBED, RAPED, ABANDONED OR SOLD TO OTHER ALIEN SMUGGLERS ALONG THE WAY. USG EFFORTS IN EL SALVADOR HAVE FOCUSED ON THE GENERAL PROBLEMS OF MIGRANTS IN THE TRAFFICKING PIPELINE, WITH SPILLOVER TO THE PARTICULAR DANGERS TO WOMEN AND CHILDREN.

3. THOSE WHO OPT TO FIND WORK IN OTHER COUNTRIES (NOTABLY CANADA, AUSTRALIA, AND ITALY) MUST USUALLY SEEK TRANSIT VISAS FROM THIS EMBASSY. IN MOST CASES THEY ALREADY HAVE JOBS IN SERVICE INDUSTRIES AND OFFICERS HAVE NOT DETECTED ANY TREND AMONG THE SMALL NUMBER OF THESE APPLICANTS WHICH WOULD INDICATE POSSIBLE TRAFFICKING IN WOMEN AND CHILDREN.

4. ANY MENTION OF TRAFFICKING IN CHILDREN RAISES FLAGS AMONG THE GOVERNMENT AND PRESS OF EL SALVADOR. PART OF THIS SPRINGS FROM THE TIME OF EL SALVADOR'S LENGTHY CIVIL WAR, WHEN CHILDREN WERE TAKEN FROM PARENTS AS PUNISHMENT FOR SUPPORTING THE OTHER SIDE OF THE CONFLICT (USUALLY THE GUERRILLAS) OR WHEN COMBATANTS BELIEVED THE CHILDREN HAD BEEN ORPHANED IN A MILITARY CAMPAIGN. SUCH CHILDREN WERE OFTEN ADOPTED BY LOCAL FAMILIES -VERY OFTEN MILITARY FAMILIES - BUT A LARGE NUMBER WERE ADOPTED BY FOREIGNERS IN RATHER IRREGULAR CIRCUMSTANCES. MEMBERS OF THE GOVERNMENT HAVE NOT FORGOTTEN THIS, AND MANY PEOPLE BELIEVE THAT FOREIGNERS WOULD BE WILLING TO PAY ANY PRICE TO ADOPT A CHILD. THE WIDESPREAD PUBLIC BELIEF THAT THE "BABY PARTS MYTH" COULD BE TRUE HAS ALSO CONTRIBUTED TO A STRONG SENSE THAT ANYTHING HINTING OF CHILD-TRAFFICKING MUST BE STOPPED.

5. THE CONSULAR SECTION'S ANTI-FRAUD UNIT HAS INVESTIGATED NUMEROUS INSTANCES OF CHILD SMUGGLING. IN EVERY ONE, THE VISA OR PASSPORT FRAUD APPEARED TO BE PERPETRATED IN ORDER TO REUNITE A CHILD WITH PARENTS IN THE U.S., OR TO SEND A CHILD AHEAD TO THE U.S. TO LIVE WITH RELATIVES WITH THE PERMISSION FROM THE CHILD'S PARENTS. HOWEVER, GIVEN THE HIGH INCIDENCE OF VISAED APPLICANTS WHO APPLY FOR TOURIST VISAS FOR PURPORTED OFFSPRING WHO HAVE MALAFIDE TRAVEL DOCUMENTS, WE CANNOT RULE OUT THE POSSIBILITY THAT A SMALL FRACTION OF CASES ARE NOT FOR THE PURPOSES OF FAMILY REUNIFICATION.

LOCAL GOVERNMENT ACTIVITIES

6. A PROVISION IN SALVADORAN LAW STIPULATES THAT ANY CRIMINAL CONVICTION WHICH INVOLVES "COMMERCE IN WOMEN OR CHILDREN" AUTOMATICALLY CARRIES A 30 PERCENT INCREASED PENALTY IN FINE OR JAIL TIME. RECENTLY AN ALIEN SMUGGLER WHO SPECIALIZED IN SMUGGLING CHILDREN TO THEIR PARENTS IN THE U.S. WAS CONVICTED OF "MATERIAL FRAUD" AND SENTENCED TO AN ADDITIONAL TWO YEARS PRISON BASED ON THIS PROVISIO. LAMENTABLY, THE SALVADORAN CRIMINAL CODE DOES NOT NOW PENALIZE ALIEN-SMUGGLING ITSELF. AN EMBASSY OFFICER ASSISTED THE HEAD OF MIGRATION IN DRAFTING AN ANTI-SMUGGLING LAW WITH PROVISIONS FOR CONFISCATION OF PROPERTY, AND INS REVIEWED THE LAW AND PROVIDED TECHNICAL ADVICE. HOWEVER, THE

LEGISLATION REMAINS IN THE EXECUTIVE BRANCH, PENDING FINAL REVIEW.

7. THE GOVERNMENT HAS MADE SOME EFFORT TO WARN MIGRANTS ABOUT THE POTENTIAL DANGERS IN ILLEGAL MIGRATION, EMPHASIZING THE THREAT TO WOMEN IN PARTICULAR. CHILDREN MUST HAVE NOTARIZED PERMISSION FROM BOTH PARENTS IN ORDER TO UNCLAS SECTION 02 OF 03 SAN SALVADOR 000147

E.O. 12958: N/A

TAGS: ELAB, PHUM, PREF, ES

SUBJECT: LOCAL ACTIVITIES TO COMBAT TRAFFICKING IN PERSONS

LEAVE THE COUNTRY, EVEN WITH A RELATIVE, UNLESS THEY ARE TRAVELING WITH A PARENT WHO HAS SOLE CUSTODY. THEY HAVE ESTABLISHED A SPECIAL TOLL-FREE NUMBER FOR IMMIGRANTS IN TROUBLE, WHERE THEY WILL RECEIVE COUNSELING SPONSORED BY VARIOUS PRO-IMMIGRANT GROUPS IN THE U.S. MIGRATION OFFICIALS RECENTLY COOPERATED CLOSELY WITH A MAJOR DAILY NEWSPAPER IN FOLLOWING THE IMMIGRANT TRAIL NORTH AND REPORTING ON THE NUMEROUS HAZARDS MIGRANTS FACED. IT PARTICULARLY EMPHASIZED HOW SMUGGLERS BOUGHT AND SOLD GROUPS OF ALIENS ON DIFFERENT LEGS OF THE TRIP, AND HOW THEY ABUSED AND OFTEN ABANDONED THEM. THE LOCAL PRESS HAS FEATURED SEVERAL SERIES OF ARTICLES BASED ON OBSERVING BORDER OPERATIONS, AGAIN FOCUSING ON THE DISAPPOINTMENT AWAITING MANY IMMIGRANTS.

8. GOVERNMENT PROSECUTORS HAVE ALSO BEEN HELPFUL IN PROSECUTING ALIEN-SMUGGLERS, ESPECIALLY WHEN CHILDREN HAVE BEEN INVOLVED. THE GOES PLANS TO ESTABLISH TWO PROSECUTORS WHO WILL WORK FULLTIME ON SMUGGLING ISSUES. THEY HAVE ALSO GONE AFTER CORRUPT OFFICIALS WHO ISSUED CHILDREN FALSE IDENTITY DOCUMENTS SO THEY COULD POSE AS THE PROGENY OF VISA-HOLDERS IN ORDER TO OBTAIN NONIMMIGRANT VISAS FOR THE U.S. RECENTLY, A THREE-YEAR OLD WAS EXCLUDED FROM ENTRY INTO THE U.S. WHEN INS DETERMINED HER GUATEMALAN PASSPORT WAS FRAUDULENT. THE "COYOTE" ESCORTING HER THEN ABANDONED HER. WHEN SHE FINALLY WAS RETURNED TO EL SALVADOR THE GOVERNMENT INVESTIGATED HER PARENTS TO DETERMINE THEIR PARENTAL FITNESS, SINCE THEY HAD EXPOSED HER TO SUCH RISK AND ENTRUSTED HER TO A VIRTUALLY UNKNOWN PERSON. THE STORY GOT WIDE COVERAGE AND MANY PEOPLE CRITICIZED THE PARENTS, ALTERNATELY ACCUSING THEM OF INTENDING TO SELL HER, OR OF PLAIN SIMPLEMINDEDNESS.

9. THE GOES HAS ALSO REQUESTED ADDITIONAL TRAINING FROM THE EMBASSY FOR PROSECUTORS, THE POLICE AND PASSPORT STAFF IN ORDER TO DETECT SMUGGLING ATTEMPTS. THERE HAS BEEN A GREATER EFFORT TO GET PASSPORT STAFF TO BE ALERT TO MALAFIDE APPLICATIONS, AND SEVERAL ARRESTS HAVE RESULTED. THEY HAVE ALSO TRIED TO CRACK DOWN ON THE "COYOTES" WHO LOITER OUTSIDE PASSPORT OFFICES IN ORDER TO DEVELOP CUSTOMERS. IN ADDITION THEY RECENTLY CREATED A DISPLAY OF ILLEGITIMATE PASSPORT APPLICATIONS FOR MINORS, AND ASKED PARENTS TO LOOK FOR MISSING CHILDREN AMONG THEM. THIS RECEIVED SIGNIFICANT MEDIA

COVERAGE.

10. WE NOTE THE GOES MOVED QUICKLY TO RESPOND TO PRESS REPORTS THAT CHILDREN FROM HONDURAS WERE BEING BROUGHT TO SAN SALVADOR TO BEG FOR THEIR "SPONSORS." THE GOES INVESTIGATED AND TOOK A NUMBER OF CHILDREN INTO CUSTODY. WHERE THEIR PARENTS COULD NOT BE FOUND THEY WERE TURNED OVER TO THE NATIONAL INSTITUTE FOR THE PROTECTION OF MINORS. THERE ARE ALMOST DAILY PRESS REPORTS OF POLICE RAIDS ON BARS AND BROTHELS WHERE MINORS ARE REPORTED TO BE WORKING. GENERALLY THE AGE OF THE MINORS RESCUED BY THE POLICE IS SIXTEEN OR SEVENTEEN YEARS.

USG ACTIVITIES

11. THE EMBASSY PROVIDES CONSIDERABLE SUPPORT TO THE GOES AND OTHER OFFICES TO COMBAT THE GENERAL EXPLOITATION OF MIGRANTS BY SMUGGLERS. FOR THE LAST FIVE YEARS WE HAVE TRAINED BORDER POLICE IN DETECTION OF FRAUDULENT DOCUMENTS. WE HAVE RECENTLY BEGUN TRAINING PROSECUTORS AS WELL. WE HAVE ON-GOING PROGRAMS WITH THE MAJOR AIRLINES TO ALERT THEM TO POTENTIAL SMUGGLING ATTEMPTS, AND ROUTINELY RECEIVE ALERTS FROM THEM THAT LEAD TO ARRESTS OF CHILD-SMUGGLERS. IN THE LAST TWO YEARS WE HAVE INVESTIGATED A HALF-DOZEN LARGE CHILD-SMUGGLING RINGS THROUGH INS COORDINATION WITH THE POLICE, SECURING ARRESTS AND CONVICTIONS IN TWO OF THE CASES. WE CONTINUE TO PUSH FOR PASSAGE OF ANTI-SMUGGLING LEGISLATION.

12. IN THE CONSULAR SECTION, WE HAVE MADE AVAILABLE TO ALL OUR STAFF CA/FPP'S AUTOMATED TRAINING ON TRAFFICKING IN WOMEN AND CHILDREN. IT IS REQUIRED VIEWING FOR INCOMING OFFICERS. WE HAVE ALSO IMPLEMENTED MEASURES IN BOTH THE PASSPORT AND NONIMMIGRANT VISA UNITS TO DETER MALAFIDE APPLICATIONS ON BEHALF OF WOMEN AND CHILDREN. WE GENERALLY REQUIRE A BIRTH CERTIFICATE BEFORE WE ISSUE A NONIMMIGRANT VISA BASED ON THE APPLICANT'S RELATIONSHIP TO A VISA HOLDER. WE MARK THE PASSPORT OF THE "SPONSORING" VISA APPLICANT WITH A DISCREET NOTATION TO PREVENT THE "SPONSOR" FROM CLAIMING AN ADDITIONAL WIFE OR INORDINATE NUMBERS OF CHILDREN. OUR PASSPORT SECTION RECEIVES DOZENS OF APPLICATIONS A MONTH FOR PASSPORTS FOR CHILDREN WHO EITHER HAVE NEVER HAD A PASSPORT BEFORE, EVEN THOUGH THEY WERE SUPPOSEDLY BORN IN THE U.S., OR FOR CHILDREN WHOSE SOLE PASSPORT SPORTS A PHOTO TAKEN SO MANY YEARS AGO THAT THERE IS NO WAY TO IDENTIFY THE PHOTO WITH THE CHILD AT HAND. WE HAVE CEASED PROVIDING SAME-DAY SERVICE FOR THEM AND BEGUN REQUIRING MIGRATION RECORDS TO SUPPORT THEIR CLAIMED PREVIOUS TRAVEL. WE HAVE ALSO TRIED TO GET THE AIRLINES TO DISCOURAGE TRAVEL WITHOUT A PASSPORT, AND TO GET MIGRATION OFFICIALS TO PHOTOGRAPH PASSPORT-LESS TRAVELERS ALONG WITH THEIR BIRTH CERTIFICATES IN ORDER TO

UNCLAS SECTION 03 OF 03 SAN SALVADOR 000147

E.O. 12958: N/A

TAGS: ELAB, PHUM, PREF, ES

SUBJECT: LOCAL ACTIVITIES TO COMBAT TRAFFICKING IN PERSONS

PROVIDE A MATCH LATER ON.

13. IN 1997, INS OPENED AN OFFICE AT THE EMBASSY, PRIMARILY TO TRACK ALIEN SMUGGLING. WORKING WITH THE CONSULAR SECTION, THE PRESS SECTION AND THE POLITICAL SECTION, OFFICERS HAVE ENCOURAGED THE GOES TO VIEW SMUGGLING AS A SERIOUS PROBLEM, NOT A "VICTIMLESS CRIME." IN PARTICULAR, THEY HAVE STRESSED THE MANY DANGERS TO WOMEN AND CHILDREN WHO ARE MOVED NORTH THROUGH THE SMUGGLERS' PIPELINE. IN ADDITION TO MANY MEDIA APPEARANCES BY OUR INS ATTACHE UNDERLINING THIS THEME, INS'S "STAY OUT, STAY ALIVE" CAMPAIGN ALSO RECEIVED REPEATED MEDIA ATTENTION. AND AS ELABORATED IN PARAGRAPH 11, THEIR ANTI-SMUGGLING INVESTIGATIONS HAVE RESULTED IN ARRESTS BY THE POLICE AND ULTIMATELY CONVICTIONS IN SALVADORAN COURTS.

14. THE POST INL PROGRAM WILL PARTICIPATE IN A REGIONAL ANTI-ALIEN SMUGGLING PROGRAM MANAGED BY INL WASHINGTON. UNDER THIS PROGRAM (PART OF THE SUPPLEMENTAL BUDGET PASSED IN THE WAKE OF HURRICANE MITCH), SOME \$477,000 WILL BE SPENT ON PROGRAMS BENEFITING EL SALVADOR. THESE INCLUDE THE PISCES COMPUTERIZED MIGRATION TRACKING PROGRAM, WHICH COULD BE USED TO TRACK TRAFFICKERS AND DETECT PATTERNS OF EXPLOITATION OF WOMEN AND CHILDREN. INL FUNDING MAY ALSO BE USED TO TRAIN PROSECUTORS IN FIGHTING TRAFFICKING.

15. THE PUBLIC AFFAIRS OFFICE (FORMERLY USIS) HAS FUNDED TRAVEL FOR A NUMBER OF GOVERNMENT OFFICIALS AND JOURNALISTS TO THE U.S.-MEXICAN BORDER FOR AN IN-DEPTH LOOK AT IMMIGRATION ISSUES. THE INFORMATION THEY GATHERED THERE HELPED INFORM THEIR UNDERSTANDING OF THE GENUINE DANGERS FACED BY MIGRANTS, PUT A HUMAN FACE ON THE BORDER PATROL, AND RESULTED IN EXTENSIVE, GRAPHIC COVERAGE IN BOTH PRINT AND TV MEDIA. PUBLIC AFFAIRS PROVIDED THE INS'S "STAY OUT, STAY ALIVE" AND "THINK TWICE BEFORE YOU RISK YOUR LIFE" MATERIAL TO TV AND RADIO STATIONS THROUGH THE COUNTRY. BOTH MEDIA GAVE PROMINENT PLAY TO THE SPOTS, AND SOME STATIONS CONTINUE TO PLAY THE SPOTS AT LEAST WEEKLY. THE PUBLIC AFFAIRS OFFICE HAS ALSO REQUESTED INL FUNDING FOR A PRESS CAMPAIGN, TO INCLUDE BILLBOARDS, POSTERS, RADIO AND TV SPOTS, AGAIN REMINDING THE PUBLIC THAT SMUGGLING IS NOT A VICTIMLESS CRIME, AND THAT MANY WOULD-BE MIGRANTS END UP WORSE OFF THAN BEFORE THEY LEFT HOME. THE UNIQUE HAZARDS TO WOMEN ARE A PARTICULAR THEME.

16. AID SUPPLIES ABOUT US\$35 MILLION A YEAR IN FOCUSING ITS ASSISTANCE TO WOMEN AND YOUTH IN POOR, RURAL EL SALVADOR. THIS IS DIRECTED AT IMPROVING FAMILY INCOME AND ALLEVIATING POVERTY AMONG THE LARGE PERCENTAGE OF HOUSEHOLDS HEADED BY WOMEN. AS WOMEN PERCEIVE INCREASED OPPORTUNITY FOR THEMSELVES IN EL SALVADOR, THEY ARE LESS LIKELY TO BE TEMPTED BY OFFERS IN THE "ENTERTAINMENT" INDUSTRY OR WORKING IN SWEATSHOPS.

THE ROLE OF NGO'S

17. THE EMBASSY IS AWARE OF SOME NGOS WITH RELEVANT

PROGRAMS. FLOR DE PIEDRA (STONE FLOWER) IS A NATIONAL ASSOCIATION OF PROSTITUTES WHO WORK TO ESPECIALLY PROTECT GIRLS FROM THE INTERIOR OF THE COUNTRY FROM BEING EXPLOITED. THE CONTACT IS MARIA MAGDALENA LOPEZ, TEL. 503-222-3951. THEY ARE CONNECTED TO ECPAT (END CHILD PROSTITUTION AND CHILD PORNOGRAPHY AND TRAFFICKING OF CHILDREN FOR SEXUAL PURPOSES), WHICH INCLUDES VARIOUS GOVERNMENTAL ENTITIES INCLUDING THE NATIONAL POLICE. THE CONTACT IS ANA QUELI RIVERA, TEL. 503-225-0147. DEFENSORIA DE LA NINEZ INTERNACIONAL (DNI - INTERNATIONAL DEFENSE OF CHILDHOOD) WORKS AGAINST TRAFFICKING IN MINORS WITH ECPAT AND HAS THE SAME CONTACT INFORMATION. THE ASSOCIATION DE MUJERES SALVADORENAS (ASSOCIATION OF SALVADORAN WOMAN) ASSISTS WOMEN AGAINST TRAFFICKING AS WELL. CONTACT IS GUADALUPE PORTILLO, TEL. 260-2239. CEMUJER IS AN INSTITUTE WHICH STUDIES WOMEN'S ISSUES. THEY HAVE HAD MEETINGS WITH THE AMBASSADOR AND RECEIVE SOME SUPPORT FROM AID. ANOTHER NGO, FUNDACION 25 DE NOVIEMBRE (NOVEMBER 25 FOUNDATION) IS ANOTHER WHICH WORKS IN THIS AREA OF CONCERN. PROCIPOTES CONDUCTS EDUCATIONAL AND REHABILITATION PROGRAMS FOR STREET CHILDREN TO PREVENT THEIR EXPLOITATION. THE INTERNATIONAL ORGANIZATION FOR MIGRATION (IOM) ALSO IS SOMEWHAT INVOLVED WITH THIS ISSUE.

TOR: 01/14/00 15:02:49

DIST: SIT: AVERY BABBITT NSC CLARKER CRESSEY FELDMAN GUARNIERI HOLLIS MCLEAN
NAPLAN NOSS ORFINI PATTEN ROSA SCHWARTZ SHANNON STROMSETH VACCARO
VALENZUELA

Cable

PREC: PRIORITY
CLASS: UNCLASSIFIED
LINE1: PAAUZYUW RUEHTUA0180 0180945-UUUU--RHEHAAX.
LINE2: ZNR UUUUU ZZH
LINE3: P 180945Z JAN 00
LINE4: FM AMEMBASSY TUNIS
OSRI: RUEHTU
DTG:
ORIG: AMEMBASSY TUNIS
TO: SECSTATE WASHDC PRIORITY 2676
INFO: ////
SUBJ: INFORMATION ON ACTIVITIES IN TUNISIA TO COMBAT
 TRAFFICKING IN PERSONS
TEXT: UNCLAS SECTION 01 OF 02 TUNIS 000180

FOR NEA/ENA, DRL, S/PICW

E.O. 12958: N/A
 TAGS: ELAB, KSEP, PHUM, KWMN, TS
 SUBJECT: INFORMATION ON ACTIVITIES IN TUNISIA TO COMBAT
 TRAFFICKING IN PERSONS

REF: A. A) STATE 1425
 B. B) STATE 155105
 C. C) STATE 189944

 SUMMARY

1. FOLLOWING IS RESPONSE TO REF A REQUEST FOR INFORMATION ON
 TRAFFICKING IN PERSONS IN TUNISIA. AS A RESULT OF THE
 PROACTIVE GOT MEASURES TO CREATE ECONOMIC PROSPERITY AND
 SOCIAL STABILITY, THE TRAFFICKING OF PERSONS BY FORCE,
 COERCION, OR DECEPTION IS RARE AND IS NOT SEEN TO BE A
 GROWING PHENOMENON IN TUNISIA. IN ADDITION TO RESPONDING TO
 QUESTIONS RAISED IN REF A, THIS CABLE PROVIDES AN OVERVIEW OF
 TUNISIAN ECONOMY, SOCIETY, AND LAWS, FACTORS WHICH HELP TO
 REDUCE THE LIKELIHOOD OF TRAFFICKING IN PERSONS.

 OVERVIEW

2. THE EMBASSY HAS NO/NO EVIDENCE OF SIGNIFICANT ORGANIZED
 TRAFFICKING IN PERSONS IN TUNISIA, AND THE ECONOMIC AND
 SOCIAL CONDITIONS THAT FREQUENTLY CONTRIBUTE TO TRAFFICKING
 ARE NOT PRESENT. TUNISIA ENJOYS RELATIVE PROSPERITY AS A
 MIDDLE INCOME DEVELOPING COUNTRY DUE IN LARGE PART TO GOT
 PROGRAMS THAT HAVE CREATED STABLE ECONOMIC GROWTH WHICH WAS A
 BRISK 6.3% OF GDP IN 1999. IN ADDITION, THE GOVERNMENT HAS

IMPLEMENTED PROGRAMS THAT PROTECT CHILDREN'S RIGHTS AND WOMEN'S RIGHTS. THE GOT'S ENFORCEMENT OF LAWS THAT MANDATE SCHOOL ATTENDANCE TO AGE 16 HAS PROTECTED CHILDREN FROM POTENTIAL EXPLOITATION AND LEFT FEW CHILDREN OUTSIDE THE FORMAL SECTOR. ALSO, GOT HAS IMPLEMENTED AND ENFORCES STRICT LAWS LIMITING CHILD LABOR IN TUNISIA. LABOR AND NGO CONTACTS CONSIDER THE EXCEPTIONS TO THIS TO BE THE EMPLOYMENT OF TEENAGED GIRLS AS DOMESTIC SERVANTS AND THE USE OF "APPRENTICES" IN THE HANDICRAFT SECTOR AND THE INFORMAL SECTOR AUTO REPAIR SHOPS. AN INDEPENDENT NGO REPORTS THAT GOT ENFORCEMENT EFFORTS ARE REDUCING THE INCIDENCE OF THESE PROBLEMS. MINISTRY OF SOCIAL AFFAIRS PROVIDES INSPECTORS WHO VERIFY THAT EMPLOYERS OBSERVE CHILD LABOR LAWS. FURTHERMORE, THERE IS NO LARGE SCALE PRESENCE OF THE KIND OF INDUSTRY SUCH AS FORCED PROSTITUTION, FORCED OR BONDED SWEATSHOP LABOR OR DEBT BONDAGE THAT USUALLY GOES ALONG WITH TRAFFICKING. TUNISIA WAS THE FIRST COUNTRY IN THE ARAB WORLD TO MANDATE FULL ECONOMIC AND SOCIAL EQUALITY FOR WOMEN UNDER THE CODE OF PERSONAL STATUS. RECENTLY PRESIDENT ZINE EL ABIDINE BEN ALI CREATED A FULL MINISTRY OF WOMEN AND FAMILY AFFAIRS TO FURTHER PROMOTE AND PROTECT WOMEN'S RIGHTS. THERE ARE REPORTS THAT YOUNG TUNISIAN MEN CONTINUE TO ENTER FRANCE, ITALY, AND OTHER EUROPEAN COUNTRIES ILLEGALLY TO WORK AND THAT SOME ILLEGAL SUB-SAHARAN AFRICAN IMMIGRANTS ATTEMPT TO TRANSIT TUNISIA EN ROUTE TO SOUTHERN EUROPE. HOWEVER, NO OFFICIAL STATISTICS ARE AVAILABLE TO INDICATE HOW WIDESPREAD THIS PROBLEM MAY BE AND IT DOES NOT APPEAR THAT THERE IS AN ORGANIZED NETWORK USING FORCE, COERCION, OR DECEPTION TO BRING THESE TUNISIANS AND AFRICANS TO EUROPE. THE GOT WORKS WITH THE ITALIAN AND OTHER GOVERNMENTS TO REDUCE THE INCIDENCE OF THIS PROBLEM. OCCASIONALLY, WOMEN IN THEIR EARLY TWENTIES APPLY TO TRAVEL TO THE US TO WORK AS UNPAID SERVANTS FOR RELATIVES; HOWEVER, THESE INCIDENTS ARE QUITE INFREQUENT AND APPEAR NOT TO INVOLVE A FORMAL TRAFFICKING NETWORK.

2. ANSWERS TO QUESTIONS POSED IN REF A ARE BELOW:

Q: WHAT ACTION HAS HOST COUNTRY TAKEN TO COMBAT TRAFFICKING?

A: IN ADDITION TO LAWS STRICTLY PROHIBITING SLAVERY AND FORCED LABOR, IMMIGRATION PROVIDES STRICT CONTROLS AT ENTRY AND EXIT POINTS, WHICH INHIBITS TRAFFICKING ACTIVITIES. USING FLUORESCENT LIGHTS, IMMIGRATION OFFICERS SCRUTINIZE ALL TRAVEL DOCUMENTS, INCLUDING PASSPORTS AND VISAS UPON ENTRY INTO AND EXIT OUT OF TUNISIA TO ENSURE THAT TRAVEL DOCUMENTS ARE VALID AND UNTAMPERED. AS A RESULT THERE IS LITTLE INCENTIVE TO TAMPER WITH TUNISIAN PASSPORTS AND ONLY RARELY ARE FRAUDULENT TRAVEL DOCUMENTS SEEN IN TUNISIA.

Q: WHAT LAWS ARE ON THE BOOKS? ARE THEY ENFORCED?

A: THE TRAFFICKING IN PERSONS IS SPECIFICALLY PROHIBITED BY LAW. LAWS CONCERNING SLAVERY AND FORCED LABOR ARE STRICTLY ENFORCED. THESE LAWS COUPLED WITH A STRONG, STABLE ECONOMY, STRICTLY ENFORCED MANDATORY EDUCATION TO AGE 16, CHILD LABOR LAWS THAT STRICTLY LIMIT CHILD LABOR AND ARE BY AND LARGE EFFECTIVELY ENFORCED, AND EXPANDING EMPLOYMENT OPPORTUNITIES FOR WOMEN HAVE GREATLY REDUCED THE POTENTIAL OF TRAFFICKING

IN PERSONS.

Q: IS THERE ANY INTER-AGENCY COOPERATION SUCH AS A TASK FORCE?

A: ALTHOUGH WE ARE CERTAIN THAT THERE IS COOPERATION AMONG UNCLAS SECTION 02 OF 02 TUNIS 000180

FOR NEA/ENA, DRL, S/PICW

E.O. 12958: N/A

TAGS: ELAB, KSEP, PHUM, KWMN, TS

SUBJECT: INFORMATION ON ACTIVITIES IN TUNISIA TO COMBAT TRAFFICKING IN PERSONS

RELEVANT GOT AGENCIES, WE ARE NOT AWARE OF ANY FORMAL MECHANISMS, SUCH AS A TASK FORCE, TO ENSURE COOPERATION.

Q: DOES HOST COUNTRY PROVIDE ANY PROTECTIONS FOR VICTIMS? DOES HOST COUNTRY PROVIDE ECONOMIC AID TO POTENTIAL VICTIMS AND/OR EDUCATIONAL CAMPAIGNS? HAS HOST COUNTRY MADE ANY SPECIAL EFFORTS?

A: THERE IS NO SPECIAL PROGRAM TO PROTECT VICTIMS OF TRAFFICKING PERHAPS BECAUSE OF THE RARITY OF SUCH ACTIVITY IN TUNISIA. HOWEVER, THERE ARE GOVERNMENT-SPONSORED SHELTERS WHICH COULD ACCOMMODATE POTENTIAL VICTIMS AND ORGANIZATIONS SUCH AS THE CATHOLIC CHURCH WHICH PROVIDE ASSISTANCE TO ILLEGAL IMMIGRANTS.

Q: WHAT ACTION HAS THE USG TAKEN TO COMBAT TRAFFICKING IN THE HOST COUNTRY?

A: THE USG MAINTAINS A REGULAR DIALOGUE WITH THE GOT ON THE FULL RANGE OF ISSUES ASSOCIATED WITH TRAFFICKING, INCLUDING PROTECTING RIGHTS OF WOMEN, PREVENTING CHILD LABOR, AND ENCOURAGING GOT LEADERSHIP ON ISSUES LIKE TRAFFICKING WITHIN THE UN HUMAN RIGHTS COMMISSION.

Q: HAS THE U.S. PROVIDED FINANCIAL SUPPORT TO ANY ANTI-TRAFFICKING PROGRAMS?

A: CURRENTLY THERE IS NO SUPPORT, BUT USAID PRIOR TO CLOSING ITS OFFICE HERE IN THE MID 1990S RAN VARIOUS ASSISTANCE PROGRAMS THAT HELPED CREATE A SOCIAL AND ECONOMIC CONTEXT THAT PREVENTED TRAFFICKING FROM BECOMING A PROBLEM. PROMOTION, FOR EXAMPLE, OF UNIVERSAL EDUCATION, EMPLOYMENT OPPORTUNITIES FOR WOMEN AND YOUTH, FAMILY PLANNING, AND ADHERENCE TO INTERNATIONAL CORE LABOR STANDARDS DAMPENED ECONOMIC INCENTIVES IN THE SOCIETY TO ENGAGE IN OR SUBJECT ONESELF TO TRAFFICKING.

Q: IN WHAT OTHER WAYS HAS POST PROMOTED HOST GOVERNMENT ACTIONS TO COMBAT TRAFFICKING?

A: AS INDICATED ABOVE, WE PROMOTE SUCH ACTIONS THROUGH OUR OVERALL POLICY DIALOGUE WITH THE TUNISIANS.

Q: HAS THE U.S. PROVIDED ANY ADVICE ON LEGISLATION OR REGULATIONS?

A: THE GOT HAS MADE NO REQUEST FOR HELP IN DRAFTING LEGISLATION OR REGULATIONS, AND THE EXISTING LEGAL FRAMEWORK HERE APPEARS TO BE ADEQUATE.

Q: HAS THE U.S. HELPED WITH ANY EDUCATIONAL CAMPAIGNS?

A: NO, THE GOT AND LOCAL NGOS HAVE LONG MAINTAINED AN ACTIVE EDUCATIONAL CAMPAIGN (E.G., PUBLICIZING CHILDREN'S RIGHTS) AND HAVE NOT SOUGHT OUR HELP, ALTHOUGH WE HAVE INDICATED OUR WILLINGNESS TO LOOK FOR WAYS TO HELP, IF THE TUNISIANS SO DESIRE.

Q: ARE THERE NON-GOVERNMENTAL ORGANIZATIONS (NGOS) WORKING ON TRAFFICKING ISSUES IN YOUR HOST COUNTRY? WHAT DOES THAT WORK CONSIST OF AND IN WHAT WAYS DOES THE USG SUPPORT OR WORK WITH THESE? PLEASE PROVIDE NAMES, AND A DESCRIPTION OF NGO ACTIVITIES, AND IF POSSIBLE, CONTACT INFORMATION. PLEASE INCLUDE BOTH LOCAL NGOS AND ANY INTERNATIONAL ACTORS THAT ARE INVOLVED IN PROGRAMS SIMILAR TO THOSE DESCRIBED ABOVE.

A: ALTHOUGH THERE ARE NO NGOS WORKING SPECIFICALLY ON TRAFFICKING, MANY HELP TO RAISE AWARENESS FOR ISSUES WHICH CONTRIBUTE TO TRAFFICKING. THE ASSOCIATION OF DEMOCRATIC TUNISIAN WOMEN (ATFD) HAS WORKED TO ADDRESS THE ISSUE OF UNDERAGE DOMESTICS. A STRONG LABOR MOVEMENT, THE GENERAL UNION OF TUNISIAN WORKERS, (UGTT) HELPS TO PROMOTE ADHERENCE TO INTERNATIONAL CORE LABOR STANDARDS, SUPPORTS THE BAN ON CHILD LABOR, AND PREVENTS SYSTEMS SUCH AS FORCED OR BONDED SWEATSHOP LABOR THAT USUALLY ACCOMPANY TRAFFICKING. THE NATIONAL UNION OF TUNISIAN WOMEN (UNFT) EDUCATES WOMEN ON THEIR RIGHTS AND PROVIDES TRAINING TO ELIMINATE ILLITERACY. YET ANOTHER LOCAL NGO, ENDA INTERNATIONAL, PROVIDES YOUTH AND WOMEN WITH TRAINING IN BASIC SKILLS AND LITERACY TO HELP THEM TO FIND EMPLOYMENT AND PROVIDES MICROCREDIT FINANCING TO HELP WOMEN WHO OPERATE SMALL BUSINESSES.
RAPHEL

TOR: 01/18/00 06:43:19

DIST: SIT: A-W BABBITT BOLAN NSC CAMP FELDMAN GUARNIERI MALLEY MCLEAN NAPLAN
PATTEN POLLACK RIEDEL SCHWARTZ STROMSETH VACCARO

Cable

PREC: ROUTINE
CLASS: UNCLASSIFIED
LINE1: RAAUZYUW RUEHLP0280 0191913-UUUU--RHEHAAX.
LINE2: ZNR UUUUU ZZH
LINE3: R 191913Z JAN 00
LINE4: FM AMEMBASSY LA PAZ
OSRI: RUEHLP
DTG:
ORIG: AMEMBASSY LA PAZ
TO: RUEHC/SECSTATE WASHDC 3123
INFO: RUEHAC/AMEMBASSY ASUNCION 0810
RUEHBR/AMEMBASSY BRASILIA 1485
RUEHBU/AMEMBASSY BUENOS AIRES 5571
RUEHPE/AMEMBASSY LIMA 4571
RUEHMN/AMEMBASSY MONTEVIDEO 0448
RUEHQT/AMEMBASSY QUITO 9227
RUEHSG/AMEMBASSY SANTIAGO 3160
RUEHCV/AMEMBASSY CARACAS 1458
RUEHBO/AMEMBASSY BOGOTA 7426
SUBJ: TRAFFICKING IN PERSONS IN BOLIVIA NOT PROBLEMATIC
TEXT: UNCLAS LA PAZ 000280

DEPT. FOR WHA/AND; DRL/IL; DRL/BA

E.O. 12958: N/A

TAGS: PHUM, ELAB, KSEP, PGOV, BL

SUBJECT: TRAFFICKING IN PERSONS IN BOLIVIA NOT PROBLEMATIC

REF: STATE 1425

1. LABATT MET JAN. 5 WITH DR. JAIME ALVAREZ FORTUN, VICE MINISTER OF LABOR, AND DR. RICARDO PINTO PINELLI, DIRECTOR GENERAL OF OCCUPATIONAL SAFETY AND HYGIENE AT THE LABOR MINISTRY, TO DISCUSS WITH THEM REFTEL REQUEST FOR INFORMATION ON LOCAL ACTIVITIES TO COMBAT TRAFFICKING IN PERSONS. LATER IN THE DAY, POLOFFS RAISED THE SAME ISSUE WITH PRESIDENT OF THE CHAMBER OF DEPUTIES HUGO CARVAJAL.

2. ALVAREZ TOLD LABATT, IN A STATEMENT CORROBORATED BY THE MINISTRY OF FOREIGN AFFAIRS AND OTHER GOB OFFICIALS, THAT BOLIVIA HAS NO LAWS ON ITS BOOKS AGAINST TRAFFICKING IN PERSONS. HOWEVER, ASPECTS OF TRAFFICKING IN PERSONS ARE COVERED IN OTHER LAWS AND THE CONSTITUTION. WITH THE EXCEPTION OF THE COUNTRY'S SERIOUS CHILD LABOR PROBLEM, WHICH INCLUDED A CERTAIN AMOUNT OF FORCED CHILD LABOR AND CHILD PROSTITUTION, HE SAID THAT BOLIVIA DOES NOT HAVE A LARGE-SCALE PROBLEM IN THE TRAFFICKING AREA. CARVAJAL ALSO CONFIRMED THAT NO RELEVANT LAWS EXISTED.

3. ALVAREZ SAID THERE WERE NONGOVERNMENTAL ORGANIZATIONS WORKING ON TRAFFICKING ISSUES IN BOLIVIA, AND PROMISED TO GET THE EMBASSY A LIST SO WE COULD CONTACT THEM. THE EMBASSY DOES NOT PROVIDE

ANY FINANCIAL SUPPORT SPECIFICALLY FOR NGOS TO COMBAT
TRAFFICKING.

4. COMMENT: WE HAVE SEEN OCCASIONAL UNCONFIRMED MEDIA REPORTS OF
CHILDREN BEING SOLD, SOME OF THEM TO SWEATSHOPS IN ARGENTINA.
THESE APPEAR MOSTLY TO BE ORPHANS OR THE CHILDREN OF POVERTY-
STRICKEN INDIGENOUS PARENTS WITH MORE OFFSPRING THAN THEY ARE
ABLE TO SUPPORT. OUR IMPRESSION IS THAT THIS IS AN EMBARRASSMENT
TO THE GOB AND A PROBLEM THEY WOULD LIKE TO ADDRESS, BUT SO FAR
LACK THE RESOURCES FOR. END COMMENT.

HRINAK

TOR: 01/19/00 14:12:46

DIST: SIT: AVERY NSC HOLLIS ORFINI SHANNON VALENZUELA

Cable

PREC: PRIORITY
CLASS: UNCLASSIFIED
LINE1: PAAUZYUW RUEHMEA1187 0391317-UUUU--RHEHNSC.
LINE2: ZNR UUUUU ZZH
LINE3: P 081317Z FEB 00
LINE4: FM AMEMBASSY MEXICO
OSRI: RUEHME
DTG:
ORIG: AMEMBASSY MEXICO
TO: RUEHC/SECSTATE WASHDC PRIORITY 9715
RUEHC/DOL WASHDC PRIORITY
INFO: RHEHNSC/NSC WASHDC
RUCPDOG/USDOC WASHDC
RUEATRS/DEPT OF TREASURY WASHDC
RUEHXC/ALL USCONS MEXICO
SUBJ: HIGH-LEVEL UNITE DELEGATION
SEEKS TRANS-BORDER LABOR COOPERATION

SENSITIVE-BUT-UNCLASSIFIED, PLEASE HANDLE
ACCORDINGLY.

TEXT: UNCLAS SECTION 01 OF 02 MEXICO 001187

STATE FOR WHA FOR PDAS GUETIERREZ, DAS
BROWNFIELD, DAS EDDLEMAN, WHA/MEX, DRL/IL,
WHA/PPCP-MUTH, ALSO PLEASE PASS USTR
LABOR FOR ILAB FOR DUS SAMET, WHOLEY, PEREZ-
LOPEZ, NAO-KARESH
TREASURY FOR JOHN RALYEA

E.O. 12958: N/A
TAGS: ELAB, ETRD, PREL, MX
SUBJECT: HIGH-LEVEL UNITE DELEGATION
SEEKS TRANS-BORDER LABOR COOPERATION

SENSITIVE-BUT-UNCLASSIFIED, PLEASE HANDLE
ACCORDINGLY.

1. (SBU) SUMMARY: A HIGH-LEVEL DELEGATION
FROM THE U.S. TEXTILE AND GARMENT WORKERS UNION
(UNITE) IS MAKING A WEEK-LONG VISIT TO OBSERVE
WORKING CONDITIONS AND LABOR RELATIONS IN
PLANTS ACROSS THE COUNTRY. DELEGATION MEMBERS,
IN A TWO-HOUR MEETING WITH LABCOUNS ON FEBRUARY
7, SAID THAT THEY WERE LOOKING FOR
POSSIBILITIES OF ESTABLISHING CROSS-BORDER
LABOR COOPERATION WITH COUNTERPART MEXICAN
UNIONS. END SUMMARY.

COME FOR A FIRST-HAND VIEW

2. (SBU) LABCOUNS MET FOR TWO-HOURS ON FEBRUARY 7 WITH A HIGH-LEVEL DELEGATION CONSISTING OF THE ASSISTANT TO THE PRESIDENT, AN INTERNATIONAL VICE PRESIDENT, THE CHIEF OF ECONOMIC RESEARCH, AND SEVERAL DISTRICT MANAGERS OF THE U.S. TEXTILE AND GARMENT WORKERS UNION (UNITE), TO DISCUSS THE LABOR ENVIRONMENT IN MEXICO. ACCOMPANIED BY THE MEXICO REPRESENTATIVE OF THE AFL-CIO SOLIDARITY CENTER IN MEXICO, THE DELEGATION ASKED POINTED QUESTIONS ABOUT WHAT THE LABCOUNS AND LABATT DID TO MONITOR THE LABOR PRACTICES IN U.S.-OWNED PLANTS AROUND MEXICO. LABCOUNS RESPONDED THAT, WHILE HE AND HIS COLLEAGUE HAD A COMPREHENSIVE COUNTRY-WIDE TRAVEL PLAN TO KEEP UP-TO-DATE ON THE LABOR SITUATION, THEY COULD NOT HOPE TO VISIT A MAJORITY OF THE THOUSANDS OF SUCH FACILITIES OPERATING IN MEXICO.

3. (SBU) AS WITH MOST LABOR UNION DELEGATIONS WHICH VISIT MEXICO, THE GROUP FROM UNITE WAS VERY CONCERNED ABOUT THE EXISTENCE OF SO-CALLED "PROTECTION" COLLECTIVE BARGAINING CONTRACTS. BOTH LABCOUNS AND THE AFL-CIO'S MEXICO REPRESENTATIVE ACKNOWLEDGED THAT IT IS AN ALL-TOO-FREQUENT PRACTICE, BUT THEY POINTED OUT THAT IT WOULD BE A MISTAKE TO CONCLUDE THAT THERE ARE NO GENUINE, EFFECTIVE LABOR UNIONS IN MEXICO, INCLUDING IN THE TRADITIONAL LABOR ORGANIZATIONS.

4. (SBU) THE AFL-CIO REPRESENTATIVE POINTED OUT THAT THE DELEGATION WOULD VISIT PLANTS IN TOLUCA (STATE OF MEXICO), PIEDRAS NEGRAS, TORREON, AND PARRAS (STATE OF COAHUILA), AND AGUA PRIETA (STATE OF SONORA). THEY WOULD VISIT PLANTS WHERE THE COLLECTIVE BARGAINING CONTRACTS WERE HELD BY TRADITIONAL LABOR ORGANIZATIONS SUCH AS THE REVOLUTIONARY CONFEDERATION OF WORKERS AND PEASANTS (CROC), THE REVOLUTIONARY CONFEDERATION OF MEXICAN WORKERS (CROM), AS WELL AS THE SMALLER AND NEWER CONFEDERATION OF WORKERS AND PEASANTS (CTC), AND THEY WOULD SEE AREAS IN WHICH NO UNION HELD THE LABOR CONTRACT.

5. (SBU) THE DELEGATION ALSO WAS SCHEDULED TO MEET WITH ADOLFO GOTT TRUJILLO, SECRETARY GENERAL OF A MAJOR TEXTILE UNION AFFILIATED WITH THE CONFEDERATION OF MEXICAN WORKERS (CTM), BUT A MEETING WITH MARIO ALBERTO SANCHEZ MONDRAGON, THE SECRETARY GENERAL OF THE CTM TEXTILE AND GARMENT UNION WHICH HOLDS THE COLLECTIVE BARGAINING CONTRACTS IN THE INDUSTRIAL PARKS DEVELOPED BY THE "NO SWEATSHOP" CONSORTIUM WHICH INCLUDES DU PONT, BURLINGTON MILLS, AND GUILFORD MILLS, FELL THROUGH AT THE LAST MINUTE. AS WITH VIRTUALLY

ALL VISITING U.S. LABOR DELEGATIONS, THE ONE FROM UNITE WAS TO MEET WITH REPRESENTATIVES OF THE AUTHENTIC LABOR FRONT (FAT), THE CHIEFMEXICAN LABOR CRITICS OF NAFTA.

SEEK TO ESTABLIS CROSS-BORDER COOPERATION

UNCLAS SECTION 02 OF 02 MEXICO 001187

STATE FOR WHA FOR PDAS GUETIERREZ, DAS BROWNFIELD, DAS EDDLEMAN, WHA/MEX, DRL/IL, WHA/PPCP-MUTH, ALSO PLEASE PASS USTR LABOR FOR ILAB FOR DUS SAMET, WHOLEY, PEREZ-LOPEZ, NAO-KARESH
TREASURY FOR JOHN RALYEA

E.O. 12958: N/A
TAGS: ELAB, ETRD, PREL, MX
SUBJECT: HIGH-LEVEL UNITE DELEGATION
SEEKS TRANS-BORDER LABOR COOPERATION

6. (SBU) THE ASSISTANT TO THE PRESIDENT OF UNITE WAS MOST INTERESTED IN THE PROSPECTS FOR ESTABLISHING CROSS-BORDER COOPERATION WITH COUNTERPART MEXICAN UNIONS. LABCOUNS SAID THAT TRADITIONAL LABOR ORGANIZATIONS ARE MORE FAVORABLY DISPOSED TO ESTABLISHING SUCH COOPERATIVE RELATIONS THAN IN THE EARLY STAGES OF NAFTA BECAUSE THEY BELIEVED THEN THAT U.S. LABOR WAS JUST INTERESTED IN PREVENTING JOB CREATION IN MEXICO THROUGH U.S. PRIVATE INVESTMENT. HE POINTED OUT THAT JOB CREATION IS AN OVERRIDING CONCERN IN MEXICO BECAUSE THE FORMAL ECONOMY SIMPLY CANNOT KEEP PACE WITH THE GREAT DEMAND FOR NEW JOBS. HE ALSO NOTED THAT, WHILE THERE IS A GROWING SURPLUS OF UNSKILLED AND LOW-SKILLED WORKERS IN THE MEXICAN LABOR MARKET, THERE ARE SIGNIFICANT SHORTAGES OF TECHNICALLY SKILLED WORKERS, PARTICULARLY IN THE NORTH AND THE WEST. FOR THAT REASON, THERE IS A VERY INTENSE FOCUS ON SKILLS TRAINING, PRODUCTIVITY, AND QUALITY CONTROL, WHICH ARE INCREASINGLY COMPETING WITH LOWER WAGES AS ATTRACTIVE FOR INVESTING IN MEXICO. THE AFL-CIO REPRESENTATIVE AGREED AND ADDED THAT THE AFL-CIO HAD SIGNED COOPERATION AGREEMENTS WITH BOTH TRADITIONAL AND INDEPENDENT LABOR FEDERATIONS BECAUSE THE CONTEMPORARY LABOR SCENE WAS NOT DIVIDED CLEANLY BETWEEN GOOD AND BAD.

7. (SBU) COMMENT: WHILE BILATERAL LABOR RELATIONS DO NOT YET REFLECT HARMONY AND UNDERSTANDING, THEY ARE DEFINITELY MOVING IN A MORE REALISTIC AND POSITIVE DIRECTION. THE VALUE NOW OF DELEGATIONS COMING TO VISIT IS THAT THEY ARE SEEKING TO OBTAIN A MORE BALANCED PICTURE OF LABOR PRACTICES AND RELATIONS IN MEXICO WITH A VIEW TOWARD WORKING TOGETHER TO

IMPROVE PROSPECTS FOR WORKERS ON BOTH SIDES OF
THE BORDER.

DAVIDOW

TOR: 02/08/00 08:36:00

DIST: SIT: AVERY NSC HOLLIS MERLETTI ORFINI SHANNON VALENZUELA
SIT: AVERY NSC HOLLIS MERLETTI ORFINI SHANNON VALENZUELA

Cable

PREC: ROUTINE
CLASS: UNCLASSIFIED
LINE1: RAAUZYUW RUEHMOA3099 0391404-UUUU--RHEHAAX.
LINE2: ZNR UUUUU ZZH
LINE3: R 081404Z FEB 00
LINE4: FM AMEMBASSY MOSCOW
OSRI: RUEHMO
DTG:
ORIG: AMEMBASSY MOSCOW
TO: RUEHC/SECSTATE WASHDC 7046
INFO: RUEHLN/AMCONSUL ST PETERSBURG 3516
RUEHYG/AMCONSUL YEKATERINBURG 1557
RUEHVK/AMCONSUL VLADIVOSTOK 2717
RUCNCIS/CIS COLLECTIVE
SUBJ: RUSSIA: TRAFFICKING IN PERSONS
TEXT: UNCLAS SECTION 01 OF 04 MOSCOW 003099

E.O. 12958: N/A
TAGS: KCRM, SMIG, PHUM, RS
SUBJECT: RUSSIA: TRAFFICKING IN PERSONS

REF: STATE 01425

SUMMARY

1. RUSSIAN IS CONSIDERED A SOURCE COUNTRY FOR TRAFFICKING IN PERSONS, ESPECIALLY IN THE TRAFFIC OF WOMEN. THE EXTENT TO WHICH IT IS A SOURCE COUNTRY IS AT TIMES DISPUTED BY RUSSIAN AUTHORITIES WHO NOTE ESTIMATES OF RUSSIA'S PURPORTED SHARE ARE BASED ON LITTLE CONCRETE INFORMATION. RUSSIA IS NOT PARTICULARLY KNOWN AS A HOSPITABLE MEDIUM FOR TRANSIT OR AS A DESTINATION COUNTRY. A STRICT VISA REGIME RESTRICTS LICIT AND ILLICIT FLOW OF PERSONS INTO RUSSIA, EXCEPT PERHAPS FOR CITIZENS OF SOME COUNTRIES OF THE FORMER SOVIET UNION, AND RUSSIA'S POSSIBLE ATTRACTIVENESS AS A TRANSIT COUNTRY. WITH THE ASSISTANCE OF THE U.S. NGO MIRAMED, A NUMBER OF RUSSIAN NGOS FOCUSING LARGELY ON TRAFFICKING OF WOMEN FORMED A COALITION IN 1999. THE RUSSIAN CRIMINAL CODE CONTAINS PROVISIONS CRIMINALIZING COERCION OF A PERSON INTO SEXUAL ACTIVITY. PROSTITUTION ITSELF IS NOT ILLEGAL IN RUSSIA. END SUMMARY.

2. RUSSIAN OFFICIALS CONSIDER EXISTING LEGISLATION LARGELY ADEQUATE TO ADDRESS THE PROBLEM OF TRAFFICKING OF PERSONS. THERE IS NO SPECIAL LEGISLATION NOR HAS THE GOVERNMENT ESTABLISHED SPECIAL TASK FORCES ON THE ISSUE. THEY HAVE NONETHELESS EXPRESSED A WILLINGNESS

TO WORK WITH FOREIGN COUNTERPARTS ON THE ISSUE. IN TERMS OF TRAFFICKING OF WOMEN, INFORMATION ABOUT THE PROBLEM AS IT RELATES SPECIFICALLY TO RUSSIA IS LACKING. OFFICIALS OFTEN SEE AVAILABLE INFORMATION AS LARGELY ANECDOTAL, UNCONVINCING (CONSISTING OF EXTRAPOLATED STATISTICS) AND, IN SOME CASES, AN EFFORT TO BESMIRCH RUSSIA. SOME RECOGNITION OF THE ISSUE AS A WORLD PROBLEM IN THE LAW ENFORCEMENT COMMUNITY WAS ACHIEVED WHEN THEN-MINISTER OF INTERNAL AFFAIRS SERGEY STEPASHIN ACKNOWLEDGED THE PROBLEM IN DISCUSSIONS WITH U.S. OFFICIALS. WORKING WITH STATE DUMA REPRESENTATIVES INTERESTED IN THE ISSUE OF TRAFFICKING OF WOMEN, NGOS HAVE MADE AVAILABLE MODEL DRAFT LEGISLATION TO RUSSIAN LAWMAKERS.

RELEVANT STATUTES

3. SOME HALF A DOZEN ARTICLES IN THE RUSSIAN CRIMINAL CODE CAN RELATE TO TRAFFICKING OF PERSONS. ARTICLE 322, FOR EXAMPLE, IS THE PRINCIPAL LEGAL STATUTE AGAINST TRAFFICKING IN PERSONS. IT PROVIDES FOR PUNISHMENT OF UP TO FIVE YEARS IMPRISONMENT FOR UNLAWFUL VIOLATION OF RUSSIAN BORDERS BY A "GROUP OF PERSONS IN PRIOR ARRANGEMENT OR BY AN ORGANIZED GROUP EITHER USING VIOLENCE OR THE THREAT OF VIOLENCE." CROSSING RUSSIA'S BORDERS WITHOUT REQUIRED DOCUMENTATION IS PUNISHABLE BY A FINE OR IMPRISONMENT UP TO TWO YEARS.

4. REGARDING TRAFFICKING OF WOMEN, RELEVANT PARTS OF THE RUSSIAN CRIMINAL CODE INCLUDE ARTICLE 133 WHICH PROHIBITS FORCING A PERSON INTO SEXUAL ACTIVITY; ARTICLE 240 WHICH PROHIBITS DRAWING A PERSON INTO PROSTITUTION BY FORCE OR THREAT OF FORCE; AND ARTICLE 241 WHICH PROHIBITS THE ORGANIZATION AND MAINTENANCE OF A HOUSE OF PROSTITUTION. THE ARTICLES PROVIDE FOR PUNISHMENT VIA FINES AND POSSIBLE IMPRISONMENT UP TO SIX YEARS, THE MAXIMUM ESTABLISHED IN ARTICLE 240 WHEN AN ORGANIZED CRIME GROUP IS INVOLVED. PROSTITUTION ITSELF IS NOT ILLEGAL IN RUSSIA.

5. ALTHOUGH ARTICLE 322 IS AVAILABLE TO ADDRESS POSSIBLE TRAFFICKING, RUSSIAN AUTHORITIES RELY LARGELY ON A STRICT VISA REGIME TO REGULATE TRAVEL TO RUSSIA. SPECIFIC PROVISIONS ARE CONTAINED IN ARTICLE 11 OF THE LAW "ON THE STATE BORDER OF THE RUSSIAN FEDERATION" AND ARTICLES SIX AND SEVEN IN THE LAW "ON THE ORDER OF EXIT OUT OF THE RUSSIAN FEDERATION AND THE ENTRANCE INTO THE RUSSIAN FEDERATION." PERSONS TRANSITING RUSSIA MUST HAVE A VISA OR REMAIN IN THE CONFINES OF INTERNATIONAL PORTS. ADDITIONALLY, TRAVELERS ENTERING THE COUNTRY ARE REQUIRED TO REGISTER WITH THE MINISTRY OF INTERNAL AFFAIRS INDICATING THEIR PLACE OF STAY UPON ARRIVAL THERE AND NO LATER THAN THREE DAYS THEREAFTER.

VISA FRAUD AND TRAFFICKING

6. FOR MANY RUSSIANS, EVERYDAY LIFE OFTEN REQUIRES
UNCLAS SECTION 02 OF 04 MOSCOW 003099

E.O. 12958: N/A
TAGS: KCRM, SMIG, PHUM, RS
SUBJECT: RUSSIA: TRAFFICKING IN PERSONS

CIRCUMVENTING THE LAW AND EVADING BUREAUCRATIC RULES.
THE LEVEL OF CYNICISM TOWARDS OFFICIALDOM IS HIGH.
HUNDREDS OF THOUSANDS OF BLANK, UNISSUED PASSPORTS
ASSIGNED TO THE FORMER SOVIET REPUBLICS ARE MISSING.
OLD SOVIET AND NEW RUSSIAN FEDERATION PASSPORTS AND
AUTHENTIC SUPPORTING DOCUMENTATION CAN EASILY BE
PURCHASED ON THE STREET OR FROM CORRUPT OFFICIALS.
UKRAINIANS HAVE BEEN ESPECIALLY SUCCESSFUL IN ADOPTING
RUSSIAN IDENTITY. THE MOST SERIOUS CONCERN IS THE
POSSIBLE INVOLVEMENT OF RUSSIAN ORGANIZED CRIME (ROC)
GROUPS IN ALIEN SMUGGLING AS AN ADJUNCT TO OTHER
CRIMINAL ACTIVITIES.

7. ALIEN TRAFFICKERS HAVE BEEN SUCCESSFUL IN
INFILTRATING RESPECTABLE GROUPS AS A COVER FOR THEIR
ACTIVITIES. TWO OF THE MOST RECENT CASES AT POST
INVOLVE THE PADDING OF THE ENSEMBLE ROSTERS OF THE
RUSSIAN OLYMPIC COMMITTEE AND RUSSIAN NATIONAL
ORCHESTRA. EARLIER IN THE 90'S, TRAFFICKERS OF THIRD
COUNTRY NATIONALS HAD TURNED MOSCOW INTO A SIGNIFICANT
TRANSIT AND STAGING POINT ON CHINESE, SOUTH ASIAN AND
OTHER SMUGGLING PIPELINES. IN RESPONSE, FOR EXAMPLE,
AEROFLOT INSTITUTED ITS OWN INTERDICTION PROGRAM AT
MOSCOW'S SHEREMETYEVO AIRPORT. THIS PROVED TO BE VERY
EFFECTIVE AND HAS VIRTUALLY SHUT DOWN ALIEN SMUGGLING
ON DIRECT AEROFLOT FLIGHTS TO THE U.S. AS A RESULT,
SMUGGLING ORGANIZATIONS HAVE REROUTED THEIR CLIENTS,
INCLUDING RUSSIANS, FROM MOSCOW THROUGH INTERMEDIATE
TRANSIT POINTS SUCH AS EUROPE AND MEXICO.

8. SOME OF THE WOMEN DESTINED FOR THE SEX INDUSTRY ARE
LURED BY PROMISES OF JOBS AS HOUSEKEEPERS, NANNIES,
WAITRESSES, AND DANCERS, BUT A HIGH PERCENTAGE ARE
ALREADY WORKING IN THIS FIELD OR GO INTO IT KNOWINGLY,
MISTAKENLY BELIEVING THAT THEY WILL BE WELL PAID.
CONSEQUENTLY, MANY WOMEN DESTINED FOR THE SEX INDUSTRY
ARE, AT LEAST INITIALLY, WILLING PARTICIPANTS IN THE
FRAUD. HAVING BEEN PROVIDED COVER STORIES AND COACHED,
CLIENTS OF ORGANIZED TRAFFICKERS ARE OFTEN DIFFICULT TO
DETECT. POST HAS NOT SEEN INDICIA OF TRAFFICKING OF
CHILDREN FOR THE SEX TRADE OR TRAFFICKING OF PERSONS
FOR WORK IN SWEATSHOPS OR OTHER COERCED CONDITIONS.

USG ACTIONS

9. THE USG HAS SUPPORTED THE ACTIVITIES OF MIRAMED

INSTITUTE OF SEATTLE IN ADDRESSING THE PROBLEM OF TRAFFICKING OF WOMEN. IN OCTOBER 1999, MIRAMED HELPED FORGE A UNION OF RUSSIAN NGOS INTO THE "ANGEL COALITION", AN "INTERNATIONAL ASSOCIATION OF ORGANIZATIONS WITH THE MISSION OF STOPPING THE INTERNATIONAL SEXUAL TRAFFICKING OF RUSSIAN WOMEN AND CHILDREN AND PROVIDING AID TO SEXUAL TRAFFICKING VICTIMS." MIRAMED ALSO CONDUCTS A PROGRAM INCORPORATING MEDIA TRAINING FOR NGOS AND A MULTI-REGIONAL MEDIA CAMPAIGN. ADDITIONALLY, MIRAMED ORGANIZED A SURVEY/REPORT ON "SEXUAL TRAFFICKING IN THE CIS" IN MARCH AND APRIL 1999.

10. USIS SPONSORED AN INTERNATIONAL VISITOR PROGRAM IN MARCH 1999 IN WHICH A GROUP OF RUSSIAN NGO ACTIVISTS, JOURNALISTS AND LAW ENFORCEMENT REPRESENTATIVES VISITED THE U.S. THE RUSSIANS BECAME FAMILIAR WITH AMERICAN EFFORTS TO ADDRESS DOMESTIC VIOLENCE, SEXUAL TRAFFICKING AND EXPLOITATION OF WOMEN AND CHILDREN. THE RUSSIAN FOUNDATION FOR INDEPENDENT RADIO BROADCASTING ALSO RECEIVED A GRANT TO PRODUCE A STORY LINE FOR A POPULAR RADIO SOAP OPERA BROADCAST THROUGHOUT THE COUNTRY. IN FY-00 PUBLIC AFFAIRS (FORMERLY USIS) WILL CONDUCT AN INTERNATIONAL VISITORS PROGRAM TITLED "THE ROLE OF GOVERNMENT IN MANAGING ILLEGAL MIGRATION AND TRAFFICKING IN PEOPLE", WHICH WILL FOCUS ON LAW-ENFORCEMENT EFFORTS TO COMBAT ORGANIZED CRIME IN THE AREAS OF TRAFFICKING IN WOMEN AND CHILDREN AND ALIEN SMUGGLING. RUSSIAN LAW-ENFORCEMENT OFFICIALS WILL MEET WITH MEMBERS OF FEDERAL AND LOCAL LAW GROUPS TO LEARN MORE ABOUT HOW TO DETER AND DETECT TRAFFICKING SCHEMES AND EDUCATE THE GENERAL PUBLIC ABOUT MIGRATION AND TRAFFICKING ISSUES. EMBASSY MOSCOW IS ALSO WORKING WITH THE COALITION TO IMPROVE THE EXCHANGE OF INFORMATION ON TRAFFICKING BETWEEN THE NGOS AND DESTINATION COUNTRY CONSULATES AND EMBASSIES.

NGO CONTACT INFORMATION

11. THE FOLLOWING PERSONS AND ORGANIZATIONS ARE ACTIVE IN EFFORTS IN RUSSIA AGAINST TRAFFICKING OF WOMEN:
UNCLAS SECTION 03 OF 04 MOSCOW 003099

E.O. 12958: N/A
TAGS: KCRM, SMIG, PHUM, RS
SUBJECT: RUSSIA: TRAFFICKING IN PERSONS

DR. JULIETTE M. ENGEL
MIRAMED INSTITUTE
E-MAIL: JULIETTA#GLASNET.RU
(095) 953-1535

YURIY PUCHKOV
MIRAMED ALL-CIS DIRECTOR, MOSCOW
E-MAIL: PUCHKO#DOL.RU
TEL/FAX (095)116-5350

GABRIELLE FITCHETT-AKIMOVA
WOMEN, LAW AND DEVELOPMENT INTERNATIONAL
EMAIL: AKIMOV#IRIS1.IEP.RU
TELEPHONE: (095) 135-11-63

DIANNE POST
ATTORNEY ON WOMEN'S RIGHTS
AMERICAN BAR ASSOCIATION LAW INITIATIVE
E-MAIL: DIANNEPOST#GLASNET.RU
TELEPHONE: (095)956-6303; US (202) 662-1950

EDWARD MCCLAIN
INTERNATIONAL ORGANIZATION OF MIGRATION
EMCCLAIN#IOM.INT
TEL (095) 256-9317, FAX 956-4245

YELENA KOCHKINA
OPEN SOCIETY INSTITUTE, MOSCOW
KOCHKINA#OSI.RU
TEL (095) 921-2065

MINNA HANHIJARVIA
INTERNATIONAL LABOR ORGANIZATION, MOSCOW
HANHIJARVI#ILO.ORG
TEL (095) 925-5025, FAX 956-3649

YELENA POTAPOVA
ASSOCIATION OF CRISIS CENTERS "ANNA", MOSCOW
FLASH#COM2COM.RU
TEL (095) 135-1163, FAX 960-2141

YELENA TYURYUKANOVA
INSTITUTE FOR THE SOCIAL AND ECONOMIC
PROBLEMS OF THE ABUSED, MOSCOW
TURUK#HOME.RELLINE.RU
TEL (095) 332-4534, FAX 129-0801

NADEZHDA BELIK
ADVANCED EDUCATION ASSOCIATION FOR TEACHERS
OF NIZHNIY NOVGOROD OBLAST, NIZHNIY NOVGOROD
TEL (8312) 36-45-23

NADEZHDA RADINA
PSYCHOLOGICAL CRISIS SUPPORT CENTER "MAGISTRA",
NIZHNIY NOVGOROD
SYI#NNOV.CITY.RU
(8312) 62-15-21

IRINA URTAYEVA
WOMEN'S PARLIAMENT OF NOVGOROD, NOVGOROD
WOMENPAR#INFO.NOVSU.AC.RU
TEL/FAX (8612) 11-68-86

SVETLANA MALYSHEVA
"BELIEF, HOPE, LOVE" CRISIS CENTER, NOVOCHERKASSK
VNL#NOVOCH.RU
TEL (86352) 41-017

YELENA LOGISH
PUBLIC WOMEN'S MOVEMENT OF PERM KAMIA, PERM
O-PAVLOVA#HOTMAIL.COM
TEL/FAX (3422) 90-14-13

FEDOR SINITSIN
NGO "HOPE", PERM
NGOURAL#GMX.NET
TEL (3422) 33-08-50, 90-41-40

LARISA BOICHENKO
KARELIA CENTER FOR GENDER STUDIES, PETROZAVODSK,
GENDER#ONEGO.RU
TEL (8142) 55-70-89, FAX 52-53-40

NATALYA KHODYREVA
ST.PETERSBURG PSYCHOLOGICAL CRISIS CENTER FOR
WOMEN, ST.PETERSBURG
NATASHA#WOMEN.SPB.SU
(812) 260-5458, 327-3000

LARISA KORNEVA
LEGAL AID SOCIETY FOR DOMESTIC VIOLENCE AND SEXUAL
ASSAULT CASES, ST.PETERSBURG
UNCLAS SECTION 04 OF 04 MOSCOW 003099

E.O. 12958: N/A
TAGS: KCRM, SMIG, PHUM, RS
SUBJECT: RUSSIA: TRAFFICKING IN PERSONS

LASLARISA#MAIL.ADMIRAL.RU
(812) 164-7043, 315-9100

IRINA TSAREVA
SARATOV BUSINESSWOMEN CLUB, SARATOV
IRENA#SARNODE.RU
TEL (8452) 24-57-55, 34-34-68, 24-28-64

VALENTINA GORCHAKOVA
"SODEISTVIYE", CHELYABINSK
SODEYSTVIE#CHEL.URNET.RU
(3512) 61-082, 15-66-67

SERGEY SEREDA
WOMEN'S ALLIANCE, BARNAUL
WOMEN#BARTT.RU, (3852) 35-12-11, 51-36-63

ALLA SOINOVA
PROLOGUE, ZHUKOVSKY
PROLOG#W.MSK.RU
(095) 556-4257, FAX 556-4428

SVETLANA URALOVA
"ANGARA" BAIKAL REGIONAL UNION OF WOMEN, IRKUTSK
ANGARA#PREFEKT.IRKUTSK.RU
TEL (3952) 39-7835, 46-5509, FAX 34-2020

MARINA GALITSKAYA
WOMEN OF RUSSIA, KAZAN
LIGA#TATINCOM.RU, GALICKAYAMARINA#MAIL.RU
TEL (8432) 43-22-54,75-66-38

NADEZHDA BYCHKOVA
WOMEN'S INFORMATION NETWORK, MOSCOW
TATIANA#TTG.MSK.SU
TEL/FAX (095) 291-2274

MARIYA MOKHOVA
"SISTERS", MOSCOW
SYOSTRI#CITYLINE.RU
TEL (095) 901-0201, 971-0340

SVETLANA YAKIMENKO
PROJECT KESHER, MOSCOW
SVETAKESHER#GLASNET.RU
TEL (095) 539-6794

OLGA ALEKSEYEVA
AGENCY FOR SOCIAL INFORMATION, MOSCOW
ASI#AHA.ORG
TEL (095) 792-5929, FAX 292-1849

IRINA LEONOVA
AGENCY FOR SOCIAL PARTNERSHIP, MOSCOW
SPCENTER#CITYLINE.RU
TEL (095) 237-0092, FAX 237-0097

VALENTINA SHEPKOVA
CENTER FOR FORMATION OF SEXUAL CULTURE, YAROSLAVL
VALYA#CISC.EDU.YAR.RU
(0852) 55-66-91, 531391
COLLINS

TOR: 02/08/00 10:02:24

DIST: SIT: BABBITT BLACK BRODY BRZEZINSKI NSC CLARKER CRESSEY DAVIDSON ELKIND
FELDMAN GUARNIERI MCLEAN MEDISH NAPLAN NOSS PATTEN ROSA SCHWARTZ
STROMSETH TEDSTROM VACCARO WEISS WILCOX
SIT: BABBITT BLACK BRODY BRZEZINSKI NSC CLARKER CRESSEY DAVIDSON ELKIND
FELDMAN GUARNIERI MCLEAN MEDISH NAPLAN NOSS PATTEN ROSA SCHWARTZ
STROMSETH TEDSTROM VACCARO WEISS WILCOX

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. cable	re reply to report (20 pages)	02/17/2000	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1999-Dec 2000 ([sweatshop ...])
OA/Box Number: 530000

FOLDER TITLE:

[01/05/2000 - 02/17/2000]

2018-1072-F

kc2363

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]