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Folder Title:
US-Baltic Charter Signing 1/98

Staff Office-Individual:
Speechwriting-Blinken

Original OA/ID Number:
3389

Row: 48  Section: 6  Shelf: 2  Position: 1  Stack: V
<table>
<thead>
<tr>
<th>DOCUMENT NO. AND TYPE</th>
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<tr>
<td>001. memo</td>
<td>Stephen Flanagan to Samuel Berger re: U.S.-Baltic Charter Finalized (3 pages)</td>
<td>11/05/1997</td>
<td>P1/b(1), P5</td>
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**COLLECTION:**
- Clinton Presidential Records
- National Security Council
- Anthony Blinken (Speechwriting)
- OA/Box Number: 3389

**FOLDER TITLE:**
U.S.-Baltic Charter Signing, 1/98

**RESTRICION CODES**

- Presidential Records Act - [44 U.S.C. 2204(a)]
  - P1 National Security Classified Information [(a)(1) of the PRA]
  - P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
  - P3 Release would violate a Federal statute [(a)(3) of the PRA]
  - P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
  - P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
  - P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

- C. Closed in accordance with restrictions contained in donor's deed of gift.
- PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).
- RR. Document will be reviewed upon request.

- Freedom of Information Act - [5 U.S.C. 552(b)]
  - b(1) National security classified information [(b)(1) of the FOIA]
  - b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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A CHARTER OF PARTNERSHIP
AMONG THE UNITED STATES OF AMERICA
AND THE REPUBLIC OF ESTONIA, REPUBLIC OF LATVIA, AND
REPUBLIC OF LITHUANIA

Preamble

The United States of America, the Republic of Estonia, the Republic of Latvia, and the Republic of Lithuania, hereafter referred to as Partners.

1. Sharing a common vision of a peaceful and increasingly integrated Europe, free of divisions, dedicated to democracy, the rule of law, free markets, and respect for the human rights and fundamental freedoms of all people;

2. Recognizing the historic opportunity to build a new Europe, in which each state is secure in its internationally-recognized borders and respects the independence and territorial integrity of all members of the transatlantic community;

3. Determined to strengthen their bilateral relations as a contribution to building this new Europe, and to enhance the security of all states through the adaptation and enlargement of European and transatlantic institutions;

4. Committed to the full development of human potential within just and inclusive societies attentive to the promotion of harmonious and equitable relations among individuals belonging to diverse ethnic and religious groups;

5. Avowing a common interest in developing cooperative, mutually respectful relations with all other states in the region;

6. Recalling the friendly relations that have been continuously maintained between the United States of America and the Republic of Estonia, the Republic of Latvia, and the Republic of Lithuania since 1922;

7. Further recalling that the United States of America never recognized the forcible incorporation of Estonia, Latvia, and Lithuania into the USSR in 1940 but rather regards their statehood as uninterrupted since the establishment of their independence, a policy which the United States has restated continuously for five decades;

8. Celebrating the rich contributions that immigrants from Estonia, Latvia, and Lithuania have made to the multi-ethnic culture of the United States of America, as well as the European heritage enjoyed by the United States as a beneficiary of the contributions of intellectuals, artists, and Hanseatic traders from the Baltic states to the development of Europe; praising the contributions of U.S. citizens to the liberation and rebuilding of Estonia, Latvia and Lithuania.
9. Affirm as a political commitment declared at the highest level, the following principles and procedures to guide their individual and joint efforts to achieve the goals of this Charter.

Principles of Partnership

10. The United States of America has a real, profound and enduring interest in the independence, sovereignty, and territorial integrity, and security of Estonia, Latvia, and Lithuania.

11. The United States of America warmly welcomes the success of Estonia, Latvia, and Lithuania in regaining their freedom and resuming their rightful places in the community of nations.

12. The United States of America respects the sacrifices and hardships undertaken by the people of Estonia, Latvia, and Lithuania to re-establish their independence. It encourages efforts by these states to continue to expand their political, economic, security, and social ties with other nations as full members of the transatlantic community.

13. The Partners affirm their commitment to the rule of law as a foundation for a transatlantic community of free and democratic nations, and to the responsibility of all just societies to protect and respect the human rights and civil liberties of all individuals residing within their territories.


15. The Partners reaffirm their shared commitment to the purposes, principles, and provisions of the Helsinki Final Act and subsequent OSCE documents, including the Charter of Paris and the documents adopted at the Lisbon OSCE Summit.

16. The Partners will observe in good faith their commitments to promote and respect the standards for human rights embodied in the above-mentioned Organization for Security and Cooperation in Europe (OSCE) documents and in the Universal Declaration on Human Rights. They will implement their legislation protecting such human rights fully and equitably.

17. The United States of America commends the measures taken by Estonia, Latvia, and Lithuania to advance the integration of Europe by establishing close cooperative relations among themselves and with their neighbors, as well as their promotion of regional cooperation through their participation in fora such as the Baltic Assembly, Baltic Council of Ministers, and the Council of Baltic Sea States.

18. Viewing good neighborly relations as fundamental to overall security and stability in the transatlantic community, Estonia, Latvia, and Lithuania reaffirm their determination to further enhance bilateral relations between themselves and with other neighboring states.
19. (The Partners will intensify their efforts to promote the security, prosperity, and stability of the region. The Partners will draw on the points noted below in focusing their efforts to deepen the integration of the Baltic states into transatlantic and European institutions, promote cooperation in security and defense, and develop the economies of Estonia, Latvia, and Lithuania.

A Commitment to Integration

20. As part of a common vision of a Europe whole and free, the Partners declare that their shared goal is the full integration of Estonia, Latvia, and Lithuania into European and transatlantic political, economic, security and defense institutions. Europe will not be fully secure unless Estonia, Latvia, and Lithuania each are secure.

21. The Partners reaffirm their commitment to the principle, established in the Helsinki Final Act, repeated in the Budapest and Lisbon OSCE summit declarations, and also contained in the OSCE Code of Conduct on Politico-Military Aspects of Security, that the security of all states in the Euro-Atlantic community is indivisible.

22. The Partners further share a commitment to the core principle, also articulated in the OSCE Code of Conduct and reiterated in subsequent OSCE summit declarations, that each state has the inherent right to individual and collective self-defense as well as the right freely to choose its own security arrangements, including treaties of alliance.

23. The Partners support the vital role being played by a number of complementary institutions and bodies -- including the OSCE, the European Union (EU), the West European Union (WEU) the North Atlantic Treaty Organization (NATO), the Euro-Atlantic Partnership Council (EAPC), the Council of Europe (COE), and the Council of Baltic Sea States (CBSS) -- in achieving the partners' shared goal of an integrated, secure, and undivided Europe.

24. They believe that, irrespective of factors related to history or geography, such institutions should be open to all European democracies willing and able to shoulder the responsibilities and obligations of membership, as determined by those institutions.

25. The Partners welcome a strong and vibrant OSCE dedicated to promoting democratic institutions, human rights, and fundamental freedoms. They strongly support the OSCE's role as a mechanism to prevent, manage, and resolve conflicts and crises.

26. Estonia, Latvia, and Lithuania each reaffirm their goal to become full members of all European and transatlantic institutions, including the European Union and NATO.

27. The United States of America recalls its longstanding support for the enlargement of the EU, affirming it as a core institution in
the new Europe and declaring that a stronger, larger, and outward-looking European Union will further security and prosperity for all of Europe.

28. The Partners believe that the enlargement of NATO will enhance the security of the United States, Canada, and all the countries in Europe, including those states not immediately invited to membership or not currently interested in membership.

29. The United States of America welcomes the aspirations and supports the efforts of Estonia, Latvia, and Lithuania to join NATO. It affirms its view that NATO's partners can become members as each aspirant proves itself able and willing to assume the responsibilities and obligations of membership, and as NATO determines that the inclusion of these nations would serve European stability and the strategic interests of the Alliance.

30. The United States of America reiterates its view that the enlargement of NATO is an on-going process. It looks forward to future enlargements, and remains convinced that not only will NATO's door remain open to new members, but that the first countries invited to membership will not be the last. No non-NATO country has a veto over Alliance decisions. The United States notes the Alliance is prepared to strengthen its consultations with aspirant countries on the full range of issues related to possible NATO membership.

31. The Partners welcome the results of the Madrid Summit. They support the Alliance's commitment to an open door policy and welcome the Alliance's recognition of the Baltic states as aspiring members of NATO. Estonia, Latvia, and Lithuania pledge to deepen their close relations with the Alliance through the Euro-Atlantic Partnership Council, the Partnership for Peace, and the intensified dialogue process.

32. The Partners underscore their interest in Russia's democratic and stable development and support a strengthened NATO-Russia relationship as a core element of their shared vision of a new and peaceful Europe. They welcome the signing of the NATO-Russia Founding Act and the NATO-Ukraine Charter, both of which further improve European security.

**Security Cooperation**

33. The Partners will consult together, as well as with other countries, in the event that a Partner perceives that its territorial integrity, independence, or security is threatened or at risk. The Partners will use bilateral and multilateral mechanisms for such consultations.

34. The United States welcomes and appreciates the contributions that Estonia, Latvia, and Lithuania have already made to European security through the peaceful restoration of independence and their active participation in the Partnership for Peace. The United States also welcomes their contributions to IFOR, SFOR, and other international peacekeeping missions.
35. Building on the existing cooperation among their respective ministries of defense and armed forces, the United States of America supports the efforts of Estonia, Latvia, and Lithuania to provide for their legitimate defense needs, including development of appropriate and interoperable military forces.

36. The Partners welcome the establishment of the Baltic Security Assistance Group (BALTSEA) as an effective body for international coordination of security assistance to Estonia's, Latvia's and Lithuania's defense forces.

37. The Partners will cooperate further in the development and expansion of defense initiatives such as the Baltic Peacekeeping Battalion (BaltBat), the Baltic Squadron (Baltron), and the Baltic airspace management regime (BaltNet), which provide a tangible demonstration of practical cooperation enhancing the common security of Estonia, Latvia, and Lithuania, and the transatlantic community.

38. The Partners intend to continue mutually beneficial military cooperation and will maintain regular consultations, using the established Bilateral Working Group on Defense and Military Relations.

Economic Cooperation

39. The Partners affirm their commitment to free market mechanisms as the best means to meet the material needs of their people.

40. The United States of America commends the substantial progress its Baltic Partners have made to implement economic reform and development and their transition to free market economies.

41. Estonia, Latvia, and Lithuania emphasize their intention to deepen their economic integration with Europe and the global economy, based on the principles of free movement of people, goods, capital and services.

42. Estonia, Latvia, and Lithuania underscore their commitment to continue market-oriented economic reforms and to express their resolve to achieve full integration into global economic bodies, such as the World Trade Organization (WTO) while creating conditions for smoothly acceding to the European Union.

43. Noting this objective, the United States of America will work to facilitate the integration of Estonia, Latvia and Lithuania with the world economy and appropriate international economic organizations, in particular the WTO and the Organization for Economic Cooperation and Development (OECD), on appropriate commercial terms.

44. The Partners will work individually and together to develop legal and financial conditions in their countries conducive to international investment. Estonia, Latvia, and Lithuania welcome U.S. investment in their economies.
45. The Partners will continue to strive for mutually advantageous economic relations building on the principles of equality and non-discrimination to create the conditions necessary for such cooperation.

46. The Partners will commence regular consultations to further cooperation and provide for regular assessment of progress in the areas of economic development, trade, investment, and related fields. These consultations will be chaired at the appropriately high level.

47. Recognizing that combating international organized crime requires a multilateral effort, the partners agree to cooperate fully in the fight against this threat to the world economy and political stability. Estonia, Latvia, and Lithuania remain committed to developing sound legislation in this field and to enhance the implementation of this legislation through the strengthening of a fair and well-functioning judicial system.

The U.S.-Baltic Relationship

48. In all of these spheres of common endeavor, the Partners, building on their shared history of friendship and cooperation, solemnly reaffirm their commitment to a rich and dynamic Baltic-American partnership for the 21st century.

49. The Partners view their partnership in the areas of political, economic, security, defense, cultural, and environmental affairs as contributing to closer ties between their people and facilitating the full integration of Estonia, Latvia and Lithuania into European and transatlantic structures.

50. In order to further strengthen these ties, the Partners will establish a Partnership Commission chaired at the appropriately high level to evaluate common efforts. This Commission will meet once a year or as needed to take stock of the Partnership, assess results of bilateral consultations on economic, military and other areas, and review progress achieved towards meeting the goals of this Charter.

In order to better reflect changes in the European and transatlantic political and security environment, signing Partners are committed regularly at the highest level to review this agreement.
STATEMENT BY JAMES P. RUBIN, SPOKESMAN

Security Guarantees for the Baltics

The United States welcomes the signing of the Kaliningrad/Lithuania border delimitation agreement during Lithuanian President Brazauskas' recent visit to Moscow. This agreement meets one of the fundamental responsibilities in the relationship between neighboring states, the establishment of common borders in a mutually satisfactory manner. With the border agreement now in place, Lithuania and Russia can move on to other areas of cooperation that will further normalize their relationship. We hope Russia will sign similar agreements with Estonia and Latvia soon.

We also note that Russia has proposed security guarantees to the Baltic states. In accordance with OSCE principles, we respect the right of Lithuania, Estonia, Latvia, and other sovereign states to choose their own security orientation, including the choice to join or eschew membership in alliances. At its Madrid summit, NATO acknowledged the choice of the Baltic states, and recognized Estonia, Latvia and Lithuania as aspiring members of NATO. The United States welcomes and supports the efforts of these three states to realize their aspirations.

We also note that Russia's proposal includes measures designed to further cooperation among northern European states on economic, social and environmental issues. We support such cooperation and are willing to participate actively in it.
Pursuing our firm policy toward strengthening good-neighborliness and promoting a comprehensive and mutually-beneficial cooperation with the Baltic states, we propose to build our relations on a solid basis of mutual security and confidence.

The Russian Federation has vital interests in security and stability of its Baltic neighbors. We would like to see the common border not dividing us, but bringing us closer together. The Baltic states have a vast Russian-speaking population and it is our natural desire to facilitate peaceful and quiet life of these people. We, just like our Baltic partners, are in need of most advanced economic, commercial, transportation, energy and other ties.

The Russian side has already stated that we do guarantee the security of the Baltic countries. As a follow-up to this initiative we suggest that such guarantees should be given in the form of a unilateral commitment of
the Russian Federation backed, perhaps, in terms of the international law, by an agreement on good-neighborliness and mutual security provision between Russia and individual Baltic countries or between Russia and all three Baltic countries.

We are prepared for the security guarantees to the Baltic countries to acquire a multilateral character through accession to them of, say, the US, Germany, France and some other Western countries. We do not rule out the idea of creating a regional area of stability and security including North European countries.

An appropriate interstate accord, backed by a complex of regional confidence measures in economic, humanitarian and ecological spheres, could be brought to a certain "Pact of regional security and stability". On my instructions the Ministry of Foreign Affairs of the Russian Federation will shortly submit relevant detailed proposal to our partners.

(end)
U.S. - BALTIC CHARTER - ROLLOUT SCHEDULE

October 21 - Deputy Secretary meets Senator Durbin to brief the Charter.

October 23 - NSC briefing with Joint Baltic-American Nation Committee (JBANC) - Flanagan/Asmus/Rosner

Last week of October

A/S Grossman meeting with Jan Nowak, Political Advisor to Central and East European Coalition (CEEC)

Asmus backgrounder with RFE: Paul Goble

First half of November

Briefings (Talbott/Grossman/Asmus) for key Congressional members or their staff:

Senate:

Baltic Caucus: Durbin (D-IL), Mosely-Braun (D-IL), Gorton (R-WA), Santorum (R-PA), Grassley (R-IA)

Senate NATO Observers Group

Other key Senators: Lieberman (D-CT), D'Amato (R-NY), Roth (R-DE), Bennett (R-UT), Helms (R-NC), McConnell (R-KY), Lugar (R-IN), Biden (D-DE), Smith (R-NH).

Byrd: (D-WV) Secretary Albright telephone call (?)

House:

Rules: Solomon (R-NY) Chairman

Intelligence: Goss (R-FL) Chairman

International Relations: Gilman (R-NY), Hamilton (D-IN), Rohrabacher (R-CA)

Appropriations: Wolf (R-VA), Cunningham (R-CA), Hobson (R-OH), Regula (R-OH)

House Republican Policy Committee: Cox (R-CA) Chairman
Deputy Secretary and A/S Grossman brief CEFC

**Last half of November**

November 18 - Asmus in Riga at Regional Conference on "Security and Prosperity in the Baltic Region"

Briefings to Nordics, NATO Embassies - via demarche cable; to Russia (time/place/level TBD)


**First week of December**

Deliver text to key members of Congress

**Early December Signing Ceremony**
THE WHITE HOUSE
WASHINGTON

Schedule Proposal

TO:      Stephanie Streett
FROM:    Samuel Berger and Maria Echaveste
REQUEST: Meeting, signing ceremony.
PURPOSE: Meet with the Presidents of Estonia, Latvia, and Lithuania and sign the Charter of Partnership.
PREVIOUS PARTICIPATION: The three Baltic presidents visited the White House in June 1996 and you saw them briefly at a reception in Madrid in July.
DATE AND TIME: January 16, 1998, 2:00 - 3:30 p.m.
BRIEFING TIME: 15 minutes
DURATION: 75 minutes
LOCATION: Oval Office, Roosevelt and East Rooms
PARTICIPANTS: The President
Vice President
Samuel Berger
Secretary Albright
3 U.S. Ambassadors
NSC Notetaker
Latvian Interpreter
Lithuanian Interpreter
Estonia
President Lennart Meri
Plus 2
Lithuania
President Algirdas Brzauskas
Plus 2
Latvia
President Guntis Ulmanis
Plus 2

OUTLINE OF EVENTS:

President greets Baltic Presidents in the Oval Office. Photo op. (10 minutes)

President and Baltic Presidents join others in the Roosevelt Room for discussions. (30 minutes)

President and Baltic Presidents proceed to the East Room for Charter signing ceremony attended by members of Congress and the Baltic-American communities. (5 minutes)

Remarks (3 minutes for each of the four Presidents) and signing ceremony. (25 minutes)

President bids farewell to Presidents outside Roosevelt Room. Protocol escorts the Baltic Presidents to their motorcades under the North Portico of the Residence. (5 minutes)

REMARKS REQUIRED:

To be provided by NSC, Vinca LaFleur.

MEDIA COVERAGE:

Press spray in the Oval; present at the signing ceremony (no questions).

FIRST LADY'S ATTENDANCE: No

VICE PRESIDENT'S ATTENDANCE: Yes

RECOMMENDED BY: NSC, State and Defense

CONTACT: Stephen Flanagan, Susan Braden, 69151

ORIGIN OF THIS PROPOSAL: Memo Samuel Berger and John Hilley

SECOND LADY'S ATTENDANCE: No