MEMORANDUM FOR: Director of Central Intelligence

VIA: Chairman
National Intelligence Council

FROM: Roger Z. George
National Intelligence Officer for Europe

George Kolt
National Intelligence Officer for Russia and Eurasia

SUBJECT: Likely Allied Reactions to Unilateral US Actions in Bosnia

1. Action Recommended: That you advise your NSC colleagues of our view that any US unilateral military action in Bosnia will break the international coalition.

2. We understand that the US may be considering air strikes in Bosnia without further international consultations. Based on our reading of diplomatic reporting and public allied statements, we believe such actions would precipitate the following:

Key NATO allies (including Britain, France, and Canada) would:

- Consider unilateral actions as jeopardizing their troops and possibly begin withdrawing them.
- Break with us in the UN Security Council.

Other NATO allies would judge this a major breach of alliance procedures.

Russia would:

- Join or initiate a condemnation in the UN.
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- Possibly unilaterally lift the embargo against Serbia.
- See its domestic political balance shift toward Yel’tsin’s opponents as they blame Yel’tsin’s alleged subservience to the US for the US action.

The UN Secretary General would condemn the US and help orchestrate an attempt to bring the US back into an international consensus.

3. In short any unilateral US action without further consultation with NATO and with the UN would have very negative short-term and long-term consequences for our traditional and developing alliances.

George Kolt

Robert J. George